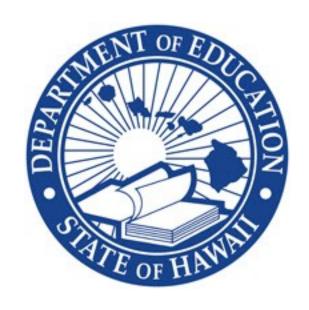
# Hawai`i State Department of Education



# School Community Council Handbook V

Procedures to Implement School Community Councils



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# Section 1

# SCHOOL COMMUNITY COUNCIL

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# **About the Councils**

School Community Councils (SCCs) play a vital role in Hawai`i's education system. They are part of the leadership structure at each school and enable shared-decision making among principals, teachers, school staff, parents, students and community members to improve student achievement.

## School Community Councils are:

- A group of people who are elected by their peers to advise the principal on matters
  that affect student achievement and school improvement. Their primary role is to
  participate in the process that ensures that the needs of all students are addressed
  in the school's Academic Plan.
- Forums for open discussion and problem-solving related to student achievement. Research suggests that the collaborative process contributes to improved school culture, classroom practices and student learning, and the development of a strong professional community of educators.
- A means to involve the community in the discussion of educational issues and help schools identify and respond to the educational needs of the community.

# **Benefits**

Benefits to members of a School Community Council include:

- Learning about educational research and factors that impact student achievement;
- Being an important partner in the education system, whose views are valued;
- Contributing to the shared goal of improving student achievement;
- Having a vehicle through which to express opinions and share ideas; and
- Being informed about what is happening at the school.

# **History**

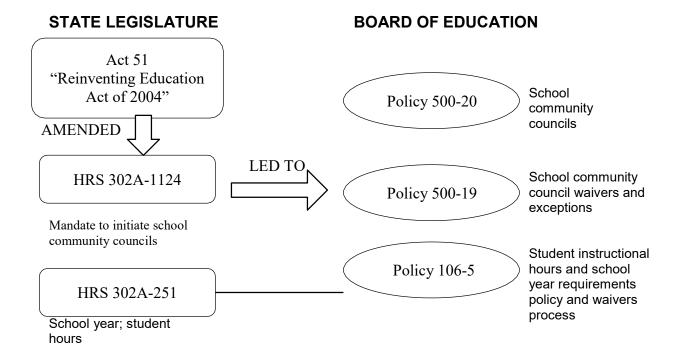
In 2004, the Hawai`i State Legislature took significant steps to ensure that school community members would have greater influence in public education. The "Reinventing Education Act of 2004" (Act 51 as amended by Act 221, Session Laws of Hawai`i 2004) created Schools Community Councils (SCC) to support school improvement and the academic achievement of students through increased community involvement in the school as outlined in Section 5 of the Act.

Act 51 amended <u>HRS Section 302A-1124</u> to mandate the Board of Education and Department of Education to establish a school community council system for Hawai'i's schools. The law improves the way the state's single school system is organized, particularly by allowing for more educational decision-making at the school level and thereby increasing the involvement of those directly affected by the decisions. A <u>Matrix of Act 51/221 Requirements</u> summarizes the requirements specified in the state statute 302A-1124 and is found on page 5.

The Hawai'i State Board of Education adopted the following policies to implement School Community Councils in all Hawai'i public schools (see <u>Section 6</u> Policies, Resources, and Tools for these policies and statues):

Policy 500-19 establishes school community councils in all public schools.

- <u>Policy 500-20</u> establishes procedures for schools to request waivers from specific Board policies or rules and/or exceptions to specific provisions of labor agreements.
- Policy 106-5, Student Instructional Hours and School Year Requirements Policy and Waiver Process specifies procedures for schools to request waivers from the policy on student instructional hours and school year requirements pursuant to HRS 302A-251.



# **Purpose**

As described in Act 51, School Community Councils were established "to provide a mechanism whereby parents, the community and other key stakeholders can have a substantially increased voice in the affairs of their local schools, with a clear and concrete enunciation of powers and responsibilities, and how these are shared with those of the principal."

The policies developed by the Hawai`i State Board of Education and Hawai`i State Department of Education to implement School Community Councils are based on three common-sense principles:

- Individuals closest to the students should be more involved inmaking significant decisions affecting the instructional program of the school.
- A school plan to improve student academic achievement receives more support when people understand and help create that plan.
- When families participate in a variety of ways in their children's education, including decision-making, their children and the school are more successful.

# **Roles and Functions**

Board of Education Policy 500-19 describes the major functions of School Community Councils:

- Review the school Academic Plan and Financial Plan and either recommend revisions of the plans to the principal, or recommend the plans for approval by the complex areas superintendent.
- Review evidence of school progress on the implementation of the Academic Plan and align the plan with the educational accountability system under HRS 302A-1004.
- Participate in the principal selection and evaluation process.
- Provide opportunities for community input and collaboration.
- Recommend to the principal the school's repair and maintenance needs.
- Provide recommendations for revising or creating new school level policies and procedures.
- Request waivers to state policies, rules, procedures and collective bargaining agreements to improve student achievement.

The responsibilities of the SCC are outlined in Act 51 and the Matrix of Act 51/Act 221 Requirements on the following page but are outlined here below:

- Make available notices and agendas of public meetings no less than six calendar days prior on the school's Community Engagement webpage and in the school's administrative office for review during regular business hours.
- Make available minutes from public meetings on a timely basis on the school's Community Engagement webpage and in the office.
- Establish policies governing SCC composition, election, staggered terms of office for members, operation, and vacancies; ensure membership includes the principal and at least one parent, teacher, staff, community member, and student and the number of school personnel equals the number of primary stakeholders.
- SCCs shall elect officers (chair, vice-chair, secretary, others as needed).

#### The School Community Council:

- Is not a governing board;
- Does not hire and fire the principal;
- Does not control school finances;
- Does not evaluate teachers or other staff;
- Is not a forum for promoting personal agendas; and
- Is not a body whose members "represent" constituencies.

The <u>SCC Activities Checklist and Timeline</u> provides a calendar of activities and key due dates for the above functions and responsibilities.

# **Matrix of Act 51/Act 221 Requirements**

Category	Act 51/221 Requirements			
Membership	<ul> <li>Principal.</li> <li>At least one member representing each of the following groups: teachers, non-certificated school personnel, parents, community representatives, and students.</li> <li>The number of school personnel shall be equal to the number of parent, community and student representatives on the SCC.</li> </ul>			
Term of office	SCC bylaws will determine term of office.			
Selection of SCC Members	<ul> <li>Parents and community representatives are elected by ballots distributed among and collected from parents of school's students.</li> <li>Teachers are elected by ballots distributed among and collected from teachers of the school. Non-certificated school personnel are elected by ballots distributed among and collected from non-certificated personnel of the school.</li> <li>Student representatives are selected by the student council of the school.</li> </ul>			
Exemptions & Meeting Notices	<ul> <li>The SCC shall be exempt from the requirements of Chapters 91 (Administrative Procedures) and 92 (Public Agency Meetings and Records).</li> <li>The SCC shall make available the notices and agenda of public meetings 6 days prior to the meeting. The SCC shall make available the minutes from public meetings on a timely basis.</li> </ul>			
SCC Responsibilities	<ul> <li>Participate in the review of the Academic Plan and provide recommendations to the principal for revisions or recommend approval by the complex area superintendent.</li> <li>Ensure that the school's Academic Plan is aligned with the educational accountability system under HRS 302A-1004.</li> <li>Participate in principal selection and evaluation of the principal and transmit any such evaluations to the complex area superintendent.</li> <li>Provide collaborative opportunities for input and consultation.</li> <li>Review the principal's determination of the school's repair and maintenance needs.</li> </ul>			
Policies	Each SCC shall establish policies governing the council's composition, election, staggered terms of office for members, operation, and vacancies, provided the number of school personnel in any school community council shall be equal to the number of primary stakeholders on the SCC.			

Officers	The SCC shall elect officers including: a Chairperson, a Vice Chairperson, a Secretary, and other officers as needed to perform stated duties in support of the work of the council.
Waiver of policies, rules, procedures	Any school may initiate a waiver from policies, rules, or procedures, including collective bargaining agreements as provided in HRS 302A-1126.
Complex Area Superintendents	<ul> <li>The Complex Area Superintendent may require a School Community Council to revise the school Academic Plan if the plan is in violation of law or conflicts with statewide educational policies and standards.</li> <li>The Complex Area Superintendent shall assist the SCCs and principals within their respective complex areas in: <ol> <li>Obtaining the support and services of the department and,</li> <li>Ensuring the progress and success of the school's Academic Plan.</li> </ol> </li> </ul>
Superintendent	<ul> <li>The Superintendent may recommend to the Board of Education dissolution of a SCC and may establish an interim SCC if the SCC engages in an act or omission that would constitute gross negligence, willful, and wanton misconduct or intentional misconduct.</li> <li>The Superintendent may recommend to the board the removal of any member of an SCC. The Superintendent shall appoint or facilitate the creation of an interim SCC at any school that has not established an SCC or has had its SCC dissolved.</li> <li>In appointing or facilitating the creation of an interim SCC at any school that has had its SCC dissolved, the Superintendent may appoint individuals who were previously members of the SCC.</li> </ul>
Principal	<ul> <li>The principal shall have the authority to set aside any decision made by the SCC if the principal determines it to be in the best interests of the school, provided that the principal notifies the SCC. If the SCC opposes a decision of the principal, an appeal shall first be brought to the Complex Area Superintendent for resolution and if necessary, to the Superintendent, and finally to the Board of Education.</li> <li>The principal shall not set aside decisions made by the SCC to recommend the Academic Plan for approval by the complex area superintendent.</li> <li>Prior to meeting with the department to advise it of a school's repair and maintenance needs, the school's principal and the business and fiscal officer shall consider recommendations made by the SCC.</li> </ul>

State Agencies	Any state agency that may be required to act under state law on a matter affecting an individual school or its school community, shall waive otherwise applicable policies, rules, or procedures when requested to do so by a SCC unless the agency within 30 days, can justify a denial to appropriate authority.
Board of Education	<ul> <li>The board shall adopt procedures to process waivers initiated by an SCC.</li> <li>Any general waiver of policy, rule, or procedures granted by the board to a specific school or schools maybe extended by the board to apply to other schools under comparable circumstances.</li> <li>This section shall apply to collective bargaining agreements as provided for in all relevant collective bargaining agreements negotiated pursuant to Chapter 89.</li> </ul>
Classroom Cleaning Project	<ul> <li>Each school, through its SCC, may develop mechanisms to provide classroom cleaning including but not limited to having parent, student or other community groups clean the classrooms on a regular continuing basis.</li> <li>Schools may use any available resources to achieve the above purposes provided no full-time custodial staff employed at the school shall be displaced.</li> </ul>

# **School Community Council Activities Checklist and Timeline**

Item	Task/Activities	Target/ Due Dates
SCC Member Roster	Create SCC Member Roster (include school name, member name, and stakeholder role). Send SCC member roster information to Complex Area Superintendent. Post the SCC Member Roster to Community Engagement Webpage on School website. If the school does not have a website please contact the Communications Office to host the documents on their behalf.	August
SCC Training	Conduct Orientation/Training Session for new SCC members at the school or complex area level. If training is needed for new members, please contact scc@k12.hi.us for SCC support.	August
SCC Bylaws	Review Bylaws. If bylaws are amended, send a copy to the CAS for approval.  The current bylaws should be on file with the school and complex area.	August
SCC Meetings	Set up procedures for posting SCC meeting agendas on the School Community Engagement page hosted on the school website.  Agenda - Must be posted 6 calendar days prior to SCC meeting.  Minutes - Posted upon approval by the SCC.  Determine process for public testimony on SCC agenda items and ensure that this opportunity is part of every SCC meeting agenda.	August

Item	Task/Activities	Target/ Due Dates
Community Meetings	Convene at least two (2) community meetings to review and discuss the school's Academic and Financial Plan and provide opportunity for community input.	Meeting #1: September/October
	Meeting #1: Revision of the school's Academic and Financial Plan. Meeting #2: When revision of Academic Plan is in near-final draft form.	Meeting #2: February/March
Strive HI Report	Use Strive HI Results/Data in reviewing the school Academic Plan and Financial Plan. Key activities include:  • Review of Preliminary Strive HI Results.  • Appeals Process.  • Posting of Final Strive HI Results.	<ul><li>May-August</li><li>August</li><li>September</li></ul>
Academic Plan and Financial Plan	Review drafts of the Academic Plan and Financial Plans and provide recommendations for revisions to the principal or recommend submittal to the CAS for approval. The SCC Assurances and Recommendation for Approval Form must be included in the submittal of the Academic Plan and Comprehensive Financial Plan	
	Key due dates* for CAS Approval:  • Salaried Financial Plan  • Comprehensive Financial Plan  • Academic Plan (Annually)	<ul><li>December</li><li>April</li><li>May</li></ul>
	Approved Complex Area or Public Charter School Commission office staff will be granted access to upload the approved plans. Please contact the School Transformation Branch Director for information on uploading the plan.	*See School Transformation Branch for exact dates
	Review progress on the implementation of the school Academic Plan. Evidence of the review process should be duly noted in the SCC meeting minutes.	During School Year

Item	Task/Activities	Target/ Due Dates
SCC Waiver Requests	Work on requests for waivers from specific Board policies, DOE rules and regulations, and specific provisions of labor agreements. There is only one submission window each year. Look for annual communication from the DOE	Waiver Request Deadline:
	regarding submission deadlines. Submit waiver requests to the CAS for review and the state SCC Office at (scc@k12.hi.us).	February/ March*
	The waiver requests are for implementation in the following school year.	
	Detailed guidance and forms for all waiver requests can be found on the DOE Intranet at https://intranet.hawaiipublicschools.org/offices/ceo/scc	* See most recent DOE Memo for exact dates
Election of SCC Members	Solicit nominations and conduct elections for vacant SCC positions by role groups and announce results. Principal is responsible for ensuring that elections are conducted fairly for each role group (See SCC Handbook for guidance on election procedures).	April/May
Election of SCC Officers	Elect SCC Officers. Send information to Complex Area Superintendent and email to scc@k12.hi.us and post information on the school's Community Engagement webpage.	May
SCC Principal Survey	Complete SCC Principal Survey in collaboration with all SCC members and submit form to CAS and state SCC Office. A memo is sent out annually to remind SCCs to complete the survey.	May
SCC Self-Assessment	Complete SCC Self-Assessment Online Survey in collaboration with all SCC members and develop SCC improvement plan. A memo is sent out annually to remind SCCs to complete the survey.	April/May

# Section 2

# ORGANIZING YOUR COUNCIL

Membership SCC Bylaws Elections of SCC Members Elections of SCC Officers Meetings

# **Membership**

An SCC is composed of the principal, teachers, non-certificated staff, students, parents and community members. In all schools (elementary, middle and high), the total number of SCC members may vary, but the law fixes the proportional representation of different stakeholder groups. The number of school personnel on any SCC shall be equal to the number of primary stakeholders on the SCC. In other words, 50% of the members are from the school staff including the Principal, teachers and non-certificated staff and 50% of the members are parents, students and community members.

# **School Staff Members**

**Principal**: The principal is always a member of the SCC. The principal is accountable for developing and implementing the Academic and Financial Plan in partnership with the school faculty and staff. The principal will seek input from the School Community Council to identify the school improvement priorities and will review the Academic and Financial Plan with a focus on increasing student achievement.

The **principal** ensures that there are elections for the teachers, non-certificated staff, parents, and community and that elections are conducted in accordance with school guidelines and democratic principles. The principal will also ensure that the fairness and integrity of the democratic process is maintained. The principal is responsible for addressing any discrepancies in the election process through follow-up activities when necessary. The principal is also responsible for ensuring that the student representative(s) are selected for the SCC.

**Teachers**: Teachers bring practical knowledge about curriculum and instructional strategies, as well as knowledge about the school's history and culture. Returning teachers, including school staff members who are not in teaching positions but hold a teaching license and are active bargaining unit 5 members, may run for a seat and participate in electing teachers to the SCC. Probationary teachers, teachers on leave, or teachers with approved transfers to the school may be eligible to run for a seat and participate in the teacher election to the SCC.

**Non-certificated Staff:** The non-certificated staff elects the non-certificated staff members of the SCC. Non-certificated staff includes classified staff, support services personnel as well as other part-time and contracted employees of the school. These staff members bring the knowledge of school operations and support services.

# Students, Parents, and Community

**Students:** As direct recipients of school services, students bring a different experience to the SCC. They offer a range of opinions often distinct from adult perspectives. The principal is responsible for developing a process where the school's student council selects student(s) to be members of the SCC. If there is no student council, the principal is responsible for developing a selection process for the SCC student member(s).

**Parents and Community:** The school principal is responsible for designing and conducting an election where parents are able to elect parents and community members to the SCC. School personnel are not able to run or be elected as a parent or community member of the SCC. These employees may be parent or community members of an SCC other than at the

school at which they are employed.

Parent members are identified as individuals whose children currently attend the school or the primary caregiver(s) with whom the child resides (legal, custodial, grandparent, foster parent).

Community members are identified as anyone who has an interest in the school's welfare such as individuals in the school's geographic area; individuals owning, operating or working in a business within the school's community; alumni of the school.

# **SCC Bylaws**

Hawai`i statute and Board policy require that each School Community Council develop Bylaws to guide their operations. Bylaws provide the framework from which the Council operates. The SCC should review the bylaws at the beginning of each school year and update them, if necessary. Bylaws should outline the following items or procedures:

- Nomination, election and duties of SCC Members
- Election, term of office and duties of SCC Officers
- Procedures for committees
- Procedures for conducting meetings, including allowing public input on agenda items Sample SCC Bylaws are included in <u>Section 4</u> to guide the development of your bylaws.

# **Approving Your Bylaws**

The following procedure should be followed in submitting the school SCC Bylaws:

- 1. Schools will submit their completed bylaws to the Complex Area Superintendent (CAS) for review and approval.
- 2. Once the bylaws are reviewed, the Complex Area Superintendent will return them to the school's SCC with recommendations for improvement, ifneeded.
- 3. The SCC should consider the recommendations, make appropriate revisions to the bylaws, and keep the most updated bylaws on file with the school and complex area offices. Also, post the bylaws on the school's Community Engagement Webpage.

# **Election of SCC Members**

All SCCs should elect members based on the guidelines in the SCC Bylaws. All DOE public schools are required to hold SCC elections. The principal is charged with providing leadership and oversight for the election process. Special elections can be held if there are vacant positions or if election procedures have been challenged. See <a href="Section 5">Section 5</a> Required Forms and Memos for a 2016 Memo on School Community Election Procedures, which includes a report on how election procedures should be included in SCC bylaws and an example of election procedures in a school's SCC bylaws.

For assistance with SCC elections please see sample forms provided in <u>Section 4</u> Sample Documents (Sample Nominations Information Handout, Sample Nomination Form, Sample Candidate Form, Sample Election Ballot).

# **Nominations**

The nomination process should include:

- Announcements to request nominations for the SCC through the Community Engagement Webpage, school newsletters and bulletins, social media outlets, etc. The process should encourage qualified candidates to run. Information should include nomination/election deadlines and submission guidelines.
- 2. Informational meetings for all interested candidates regarding qualifications, roles and responsibilities of SCC members, and procedures for nominations and elections.
- 3. Meetings at which candidates are introduced to the school community to provide voters an opportunity to meet the candidates and to provide equal time for candidates to publicize their campaigns. In addition, school newsletters may include information on each candidate.

The nomination committees should consider the following:

- Was there a wide solicitation for nominees?
- Were qualified candidates encouraged to run?
- Does this process promote diversity in representation?

# Voting

The voting process should include:

- 1. Determination of a date for voting and method for counting ballots
- 2. Publicizing the election
- 3. Preparation and distribution of the ballots
- 4. A method of counting ballots to insure fairness and integrity
- 5. A formal announcement of winners to all candidates

The election committees should consider the following:

- Does the election process give everyone a fair chance at voting?
- Are election rules fair and impartial?
- Who is eligible to vote and how is their eligibility verified?
- Send a notice to the school community if a candidate ran unopposed. The candidate will fill the vacant position for the next term of office provided that the SCC nomination process was followed, and the role group chose not to send out ballots and conduct an election.

# **Announcement of Elected Members**

Make a public announcement of the SCC election results to the school community by posting results on the school's website and Community Engagement Webpage.

# Vacancy

Any vacancy on the SCC shall be filled for the remainder of the un-expired term through the appointment of a duly elected alternate. If the composition of the SCC falls below legal requirements and no alternates are available, vacancies for the un-expired term may be filled by a special election or by recommendations from the principal with selection and appointment by the SCC.

# **Election of SCC Officers**

The state statute calls for the election of officers. Each SCC is required to elect officers, including:

- A chairperson;
- A vice-chairperson;
- A secretary; and
- Other officers as needed to perform stated duties in support of the work of the council.

Principals cannot be elected as the chairperson of the SCC due to a conflict of interest in the appeal process and the evaluation of the principal. However, the principal will work collaboratively with the SCC chairperson to provide leadership for the Council.

The current list of SCC Officers should be posted on the school's Community Engagement Webpage and submitted to your Complex Area Superintendent and the state SCC Office.

# **Meetings**

Regular meetings of the School Community Council must be convened to encourage and facilitate increased participation and input by parents, students, community members, and the school staff in the affairs of the schools. These meetings may be held in person or online. Public notice of SCC meetings and the agenda of the meeting must be posted no less than six (6) calendar days prior to the SCC meeting in order to invite and involve the school community. When holding SCC meetings online, please ensure that a procedure is in place to provide the meeting link and allow for participation of school community members. A sample meeting agenda is provided in Section 4 of this handbook.

SCCs are not subject to strict adherence to Hawai`i's "Sunshine Law," but rather must adopt its "spirit" of openness. This "spirit" means internalizing an "attitude" of inclusion, participation, respecting the rights of others, and honoring diversity of perspectives. As a guide:

- Notices and agendas of meetings are available at a publicly accessible area in the school's administrative office so as to be available for review during regular business hours; and posted on the school's Community Engagement Webpage, no less than six (6) calendar days prior to the public meeting, unless a waiver is granted by the superintendent in the case of an emergency.
- Agendas are of sufficient detail to give enough information regarding what will be discussed and/or decided at a meeting.
- SCC subcommittees or issue task force meetings are open and notices given.
   These committees are not used to circumvent the openness desired by the Board of Education.
- Meetings allow for participation. When and how others participate could be outlined in the council's bylaws or guidelines.
- Minutes of SCC meetings are available on a timely basis in the school's administrative office so as to be available for review during regularbusiness hours and on the school's website.

# **Community Meetings**

Community meetings provide for public accountability, opportunities for input, collaboration, and communication with members of the School Community. The purpose of these meetings is to encourage the sharing of ideas and gathering of input to the school on the Academic and Financial Plans. SCCs should hold two community meetings each year.

SCC members and school volunteers can play an important role as meeting facilitators. See <u>Section 4</u> for a sample community meeting agenda and <u>Section 6</u> for facilitating community meetings.

# **Committee Formation and Meetings**

If necessary, an SCC may want to form a committee or committees to carry on work of the SCC outside of normal SCC meetings. The committee(s) shall operate similar to the SCC in regards to appointing a chairperson and members and to meeting quorum. If any committees or standing committees are formed, procedures for these committees should be outlined in the bylaws.

# **Writing Minutes**

The SCC minutes are the official record of all business transacted. The minutes should contain what is done and not what is said. Personal opinions of praise or criticism should not be recorded. The minutes should be read and approved by the SCC at the next regular meeting and posted afterwards on the Community Engagement Webpage.

The minutes should include:

- 1. The name of the organization, date, place and time of meeting.
- 2. The names of all in attendance.
- 3. Whether the minutes of the previous meeting were approved.
- 4. All main motions or actions, whether adopted or lost should be recorded.
- 5. The names of the persons making the motions, but not the names of the person who seconded the motion.
- 6. Summaries of reports given by committees.
- 7. When a vote is taken, the number of votes on each side.
- 8. The time of adjournment.

If the minutes are corrected, the correction is made on the right margin of the original minutes and initialed by the secretary and the amendment is also stated in the minutes of the meeting at which the minutes were corrected.

# Section 3

# SCC PROCEDURES AND FORMS

Academic and Financial Plan
Principal Selection and Evaluation
SCC Survey
Approval and Appeal Process
Waivers
Most Commonly Requested SCC Waivers and Exceptions

# Academic Plan and Financial Plan

State statute designates the principal as the person responsible to develop the school Academic and Financial Plan. SCC members are tasked with reviewing and analyzing school data and strategies (curriculum, assessment and instructional) as stated in the Academic Plan and providing recommendations to the principal. The principal has the final authority to determine the content of the Academic and Financial Plan. He or she is responsible for providing the rationale for not incorporating any of the SCC's recommendations into the plans.

An <u>Assurances and Recommendation for Approval Form</u> provides the SCC an opportunity and the means to communicate its assurances and review of the Academic Plan and Financial Plan (See <u>Section 5</u> Required Forms and Memos). Once completed, the Assurances and Recommendation for Approval Form is submitted to the Complex Area Superintendent (CAS).

The SCC is also responsible for reviewing progress on the implementation of the school's Academic Plan. Evidence of the review process should be duly noted in the SCC meeting minutes.

# **Principal Selection and Evaluation Process**

The School Community Council will participate in the DOE process for the selection of the school principal. One (1) SCC member selected by the School Community Council will participate on the Interview Committee. The School Administrator Recruitment, Selection, and Appointment (SARSA) is the negotiated agreement for the selection of school principals under the purview of the Office of Human Resources (OHR). The memo dated November 25, 2008, Composition of Interview Committee for Principal Positions, is still in effect (see Section 5 Required Forms and Memos).

The SCC will also participate in the evaluation of the principal's performance and provide input to the Complex Area Superintendent (CAS) for the final evaluation. The SCC Principal Survey has been developed for this purpose. A memo is sent out annually to remind SCCs to complete the survey.

# **SCC Survey**

An annual Self-Assessment survey has been administered since 2007 to collect data each year on the quality of SCC implementation at each school. Starting in the 2017-18 school year, the survey was revised into an online survey. Data from the survey will be used to support SCCs to achieve their purpose. Instructions of how to access the survey will be delivered via communication from the Community Engagement Branch each year.

The SCC Self-Assessment Survey should be completed no later than June 30. This survey assesses implementation of SCCs according to Act 51, issues or concerns, and effective strategies. Additionally, an SCC Readiness Survey is available to SCCs to track their progress at the beginning of each school year.

# **Approval and Appeal Process**

There is a clear and concrete delineation of powers and responsibilities among the school community council, principal, complex area superintendent, superintendent and Board of Education. The <u>Matrix of Act 51/221 Requirements</u> summarizes the responsibilities of each role group as described in the state statute.

The SCC will be involved in making decisions regarding school improvement with a focus on increasing student achievement. Decision-making will include approving or not approving issues brought before the SCC. It is important for the council to understand the approval process and the authority within the DOE, BOE, and respective Unions who are authorized to provide the final approval for such decisions.

An appeal process provides steps and timelines for SCCs to appeal decisions made by the principal, complex area superintendent, or superintendent.

# **Approval Process**

The approval process is conducted at all levels of decision making, by the SCC, principal, complex area superintendents, superintendent and the Board of Education. Each level may approve or not approve an action item or issue, but authority for the final approval of the decision is made by those held directly accountable. The following table designates the final approval responsibility for issues that the SCC may take action upon:

Action item:	Final approval by:
Academic Plan and Financial Plan	Complex Area Superintendent
Waiver Requests to Collective Bargaining Agreements	SCC Exception Review Committees (HSTA, HGEA, and BOE)
Waivers to BOE Policy	Board of Education
DOE Operations & Procedures	Superintendent
School Level Policies, Rules, Procedures & Operations	Principal

# **Appeal Process**

SCCs may appeal decisions made by the principal through the following Appeal Process. The appropriate <u>Appeal Process Forms</u> must be submitted (see <u>Section 5</u> Required Forms and Memos for these forms).

**Complex Area Superintendent:** If a decision made by the SCC is set aside by the principal, the SCC may appeal to the complex area superintendent for resolution within ten (10) working days of receipt by the SCC chairperson of the written notice from the principal. (Form A)

The complex area superintendent (CAS) will determine what next steps are necessary, including but not limited to mediation or dispute resolution. The CAS will respond in writing to the SCC within fifteen (15) working days of receipt of the appeal. If dispute resolution is necessary, the following process may apply:

- The CAS will appoint a dispute resolution team and a team facilitator.
- The team will meet within one week of receipt of the appeal.
- The meeting will be open to all members of the SCC.
- The structure of the meeting will be as follows:
  - Dispute resolution team facilitator presents the issue.
  - Presentations by SCC members.
  - Presentation by the principal.
  - Dispute resolution team asks questions.
  - Dispute resolution team deliberates and decides in executive session (without SCC or principal present).
- Within one week of the meeting, the dispute resolution team will communicate its recommendation in writing to the CAS.
- The CAS will respond in writing to the SCC.

**Superintendent:** If an appeal made to the complex area superintendent is denied, the SCC may within ten (10) working days of receipt of the written notice from the CAS, submit an appeal to the superintendent. (Form B)

The appeal is sent to the state SCC Office for processing. The superintendent will review the information and decision from the CAS and make a determination. A written response will be provided to the SCC within fifteen (15) working days of receipt of the appeal.

**Board of Education:** If an appeal made to the superintendent is denied, the SCC may, within ten (10) working days of receipt of the written notice from the superintendent, submit an appeal to the Board of Education. (Form C)

The appeal is sent to the state SCC Office for processing. The Board of Education Student Achievement Committee will review the information and decisions from the appeals to the complex area superintendent and superintendent and make a recommendation to the full board. A written response will be provided to the SCC within fifteen (15) working days of the board's decision.

# **Waivers**

A major function of the School Community Councils is to submit requests for waivers from: 1) statutory provisions, 2) BOE policies, 3) DOE procedures, rules or regulations, 4) other state agency policies, and 5) Collective Bargaining Agreements. Waivers are intended to facilitate student learning and student achievement by enhancing school-level flexibility. Waivers requests are reviewed by a committee consisting of representatives from the Board of Education, the Hawaii State Teachers Association, and the Hawaii Government Employees Association. Depending on the type of waiver, the Board of Education or the Superintendent gives final approval. Requests for waivers may not always be granted and should only be used after all other efforts have been exhausted.

All waivers requests must reflect a consensus of the school's community. Any school requesting a waiver must ensure that the waiver aligns with its Academic and Financial Plan and demonstrate, with specificity:

- 1. The circumstances unique to the school justifying the waiver;
- 2. Significant harm to students' learning and students' achievement should the waiver not

- be granted;
- 3. The school's plan to exit the waiver and achieve full compliance with the statutory requirements:
- 4. Whether the Complex Area and Superintendent and the Superintendent concur with the request;
- 5. Whether other applicable processes noted in the Board Policy 500-20, "School Community Council Waivers," were completed; and
- 6. Alternatives considered or implemented by the school prior to requesting the waiver.

The Department of Education has established procedures and forms to submit SCC waiver requests that are communicated through a memo each school year. Common waiver requests include requests for waiver days, early commencement exercises, modifying school bell schedules, parent-teacher conferences, and submitting quarterly grades. See the following table for waiver requests by type. See the School Community Council Process and Procedures for Requesting Waivers from Policies, Rules, or Procedures in <a href="Section 6">Section 6</a> for more information on this waiver request process.

## **General Waiver**

The Board of Education may grant general waivers to all schools under the same circumstances from specific administrative rules, policies, or procedures under its jurisdiction or specific statutory provisions as allowed by law. General waivers are only approved for one school year. The Board may extend general waivers if it determines a general waiver is more appropriate than changing administrative rules, policies, or procedures or seeking permanent changes to statue. Only the Superintendent may request a general waiver from the Board.

# Waiver Request Appeal Process

School Community Councils may appeal waiver requests that are disapproved by the principal. An appeal process provides steps and timelines for SCCs to appeal decisions made by the principal, complex area superintendent, or superintendent.

# **Most Commonly Requested SCC Waivers and Exceptions**

MOST COMMONLY REQUESTED SCC WAIVERS AND EXCEPTIONS BY WAIVER TYPE	DOE Regulation or needing only Departmental Approval	Collective Bargaining Agreement (CBA) Provision	Board Policy	Statute	Other State Agency Policy or Regulation
Approval Level Needed	Superintendent	Board	Board	Board	Board
Waiver Days: For additional PC or PD days beyond the two granted in the HSTA CBA. (<180 days/ 1080 student instructional hours)				HRS 302A-251	
Modified Bell Schedule: (<1080 student instructional hours)				HRS 302A-251	
Modified Assessment Schedule: (<180 days/1080 student hours)				HRS 302A-251	
<ul> <li>Teaching Conditions and Hours</li> <li>Instructional time - more than 1,415 minutes elementary/ 1,285 minutes secondary</li> <li>Prep time - less than 225 minutes per week</li> <li>Duty-free lunch - less than 150 minutes per week</li> <li>"Other" time - more than 310/440 minutes per week</li> </ul>		HSTA CBA Article VI: Section D, X, Y			
Submitting quarterly grades earlier	HSTA CBA Article VI: Section R				
Early Commencement exercises/ prior to "the first weekend preceding the last day of school for students."	Official School Calendar SY 2022-2023				
Parent-Teacher Conference - change from one hour before the end of student day for 10 days per year (ie: two full days instead)	DOE Reg 4510.3				
Distributing Grade Level Chairpersons' pay differentials	HSTA CBA Article XV: Section F				

MOST REQUESTED SCC WAIVERS AND EXCEPTIONS BY WAIVER TYPE	DOE Regulation or needing only Departmental Approval		Board Policy	Statute	Other State Agency Policy or Regulation
Approval Level Needed	Superintendent	Board	Board	Board	Board
Eligibility for co-curricular activities (Exception to 2.0 GPA rule)			Board Policy 101-12		
Freshman Orientation - For more than one day allowed in Board Policy 500-26 (<180 days/ 1080 student instructional hours)				HRS 302A-251	
Graduation requirements			Board Policy 102-15		

# Section 4

# SAMPLE DOCUMENTS

Sample SCC Bylaws

Sample Nominations Information Handout

Sample Nominations Form

Sample Candidate Form

Sample Election Ballot

Sample Agenda

Sample Community Meeting Agenda

# Sample SCC Bylaws

\*\*\*Note: This sample is intended to serve as a guide for developing your SCC bylaws and can be revised according to SCC needs.

# Aloha High School School Community Council BYLAWS

#### **PREAMBLE**

Act 51, Session Laws of Hawai`i 2004, known as the "Reinventing Education Act of 2004" in part requires "strengthening community involvement through school community councils."

In accordance with Act 51, the Aloha High School Community Council was created to support school improvement and the academic achievement of students through increased community involvement in the school.

### ARTICLE I: NAME OF COUNCIL

The name of this Council is the Aloha High School Community Council, hereinafter referred to as the SCC.

#### **ARTICLE II: OBJECTIVES**

The objectives of the SCC shall be consistent with State Statute, policies of the Board of Education, and the State Strategic Plan and be aligned with the school's mission and vision. Objectives include:

- Review the school Academic Plan and Financial Plan and either recommend revisions of the plans to the principal, or recommend the plans for approval by the complex areas superintendent.
- Review evidence of school progress on the implementation of the Academic Plan and align the plan with the educational accountability system under HRS 302A-1004.
- Participate in the principal selection and evaluation process.
- Submit requests for waivers to policies, rules, procedures, and collective bargaining agreements to improve student achievement.
- Provide recommendations for revising or creating new school level policies and procedures;
- Review principal's determination of school's repair and maintenance needs;
   and
- Provide opportunities for community input and collaboration.

#### ARTICLE III: MEMBERSHIP AND ELECTION

#### Section 1.

**Membership Representation.** Aloha High School SCC shall be comprised of XX members. Membership shall include the principal, X teachers, X non-certificated staff members, and X students, X parents, and X community members. 50% representation from school staff and 50% representation from the parents, students, and community will be maintained. There shall also be one alternate member from each group. Requirements of SCC members include the following:

- All members, with the exception of the principal and the student representative shall be duly elected from their constituent group, or, in the case of community representatives, by the parents.
- Teacher representatives must be members of bargaining unit 5 assigned to Aloha High School (AHS).
- Classified and non-certificated members must be school employees assigned to Aloha High School.
- The student members must be free of outstanding obligations and disciplinary actions against him/her and have a minimum 2.0 GPA at the time of election.
- The parent representatives must be primary caregiver(s) (legal, custodial, grandparent, foster parent) of AHS students for their entire term on the council.
- Community representatives must live and/or work in the AHS district or have an interest in the success of the students and school (such as alumni).

#### Section 2.

**Election of Members and Term of Office.** The elections will be held no earlier than March 1<sup>st</sup> and no later than May 31<sup>st</sup> of each year, with elected members to begin their term of office at the first regular meeting in August. There shall be elections at which the SCC members (and alternates) are elected every two years and shall serve for two years until their successors have been elected and qualified, with the exception of the initial year. Initial elections shall include both 1-year and 2-year terms; succeeding elections shall all be for 2-year terms, so that only half of the council will change in any given year.

#### Section 3.

**Alternates**. An elected alternate from the same constituent group may be seated in place of an absent SCC member. Any seated alternate shall have voting power for the meeting at which he/she is seated. (Alternates are welcome to attend any SCC meeting. They may participate in discussion, but will only vote when they are an officially seated role representative.)

#### Section 4.

**Nominations.** Announcements will be made to request nominations for the SCC through the school's website, school newsletters, community newspapers, bulletins, etc. The process will encourage qualified candidates to run. Nomination information will include:

- Deadlines and the location for submitting nomination forms.
- Identification of contact persons responsible for the nomination process.

- Informational meetings for all interested candidates regarding qualifications, roles and responsibilities of SCC members, and procedures for nominations and elections.
- SCC Candidate information may be posted on the school's website and in school newsletters, etc.
- Provide opportunities for candidates to be introduced to the school community.
- Provide equal time for candidates to publicize their campaigns.

#### Section 5.

**Voting.** The voting process will include:

- Determination of a date for voting and method for counting ballots
- Publicizing the election
- Preparation and distribution of the ballots
- A method of counting ballots to insure fairness and integrity
- A formal announcement of winners to all candidates

#### Section 6.

**Announcement of Elected Members.** A public announcement of the election results to the school community will be made. The announcement will be posted on the school's website or in a newsletter.

#### Section 7.

**Termination of Membership.** The SCC, by affirmative vote of two-thirds of all the members of the SCC, may expel a member who is absent from three consecutive meetings without good cause.

### Section 8.

**Vacancy.** Any vacancy on the SCC shall be filled for the remainder of the un-expired term through the appointment of a duly elected alternate. If the composition of the SCC falls below legal requirements and no alternates are available, vacancies for the un-expired term may be filled by a special election or by recommendations from the principal with selection and appointment by the SCC.

#### **ARTICLE IV: OFFICERS**

#### Section 1.

**Officers**. The officers of the SCC shall be a Chairperson, Vice Chairperson, Secretary, and such other officers as the SCC may deem necessary. The principal may not be the chairperson.

## Section 2.

**Election and Term of Office**. The officers of the SCC shall be elected every year by majority vote of the SCC members and shall serve for one year or until each successor has been properly elected.

#### Section 3.

**Duties.** The duties of the officers shall be:

## Chairperson

- 1. Preside at all meetings and sign letters, plans, reports, and other communications as directed by the SCC.
- Prepare an agenda for each meeting, provide the agenda to the Secretary, and ensure that the agenda is posted 6 days in advance of each SCC meeting.

## Vice-Chairperson

- 1. Assume the duties of the Chairperson during his/her absence.
- 2. Perform such other duties as may be assigned by the Chairperson or by the SCC.
- 3. Provide oversight and support to the SCC committees

## Secretary

- 1. Receive and handle all mail addressed to the SCC.
- 2. Keep a current roster of SCC members including contact information.
- 3. Keep the minutes of all meetings including attendance and summary reports.
- 4. Coordinate the posting of the notices and agendas of public meetings on the school's internet website and in the school's administrative building, as well as the sending to all council members.

## **ARTICLE V: DUTIES OF MEMBERS**

#### Section 1.

The duties of members shall be to:

- 1. Attend all council meetings on time or inform the secretary of the expected absences in order that an alternate may be seated.
- 2. Serve as an officer or committee member when so appointed or elected, unless unable to fulfill the requisite duties and attend all committee meetings. All council members will serve on at least one committee, if committees are created.
- 3. Actively participate in workshops and training sessions to increase knowledge of the SCC's purpose and functions.
- 4. Be responsive to school community member on matters for which the SCC has responsibility.
- Post all SCC information (member roster, agendas, minutes) to the school's Community Engagement Webpage in a timely manner. All meeting agenda and notices must be posted at least 6 days prior to the meeting.

#### ARTICLE VI: COMMITTEES

Committees shall be created by the SCC as may be required to carry on Council work.

#### Section 1.

Quorum. The quorum for a committee meeting shall be a majority of its members.

#### Section 2.

**Selection of committee members.** The chairperson and members of committees shall be appointed by the SCC Chair subject to the ratification by the Council.

#### Section 3.

**Reporting responsibilities.** Committee chairs shall present plans of workto the SCC for approval.

#### Section 4.

**Standing Committees.** Standing committees may be created as needed to support the ongoing functioning of the Council. Such committees will be listed in this section of the Bylaws.

#### ARTICLE VII: MEETINGS

#### Section 1.

**Regular Meetings.** Regular meetings of the SCC will be held at least once per month, with the day and time determined by the members of the SCC at its first meeting of the year (It is strongly recommended to hold monthly meetings).

#### Section 2.

**Special Meetings.** Special meetings may be called by the Chairperson or by a majority of the SCC members. A meeting notice and agenda must be posted in a public location at the school and on the school website at least 6 days prior to a special meeting.

#### Section 3.

**Order of Meetings.** All regular and special meetings of the SCC shall be conducted using parliamentary procedures or an appropriate model of facilitation. The SCC decision-making process shall be conducted with the intention of reaching consensus. In the event the SCC reaches an impasse which prohibits business from being conducted, the SCC will take a vote with a 50% + 1 majority of those present required for the decision to be approved. In the event of a tie vote, the chairperson casts a second vote to break the tie.

### Section 4.

**Quorum.** No business can be acted upon in any meeting without a quorum present. A quorum shall consist of 50% plus one (1) of the membership.

## Section 5.

**Public Comment.** There will be a time on the agenda set aside for public attendees to comment on the agenda.

## **ARTICLE VIII: AMENDMENTS**

These bylaws may be amended by the SCC. The proposed amendments must have been presented and discussed at one previous regular meeting for which the necessary notice of meeting and agenda were posted. Passage of amendments to the bylaws requires an affirmative vote of at least 2/3 of the members.

SIGNED BY:		
NAME		
NAME		
Signatures of other SCC r	nembers:	
		DATE:
NAME	ROLE group	
NIANAT	DOL 5	DATE:
NAME	ROLE group	
NAME	ROLE group	DATE:
TW WILL	NOLL gloup	D.175
NAME	ROLE group	DATE:
		DATE:
NAME	ROLE group	
		DATE:
NAME	ROLE group	
NIA NAT	DOL E 2772117	DATE:
NAME	ROLE group	
NAME	ROLE group	DATE:
		DATE
NAME	ROLE group	DATE:
Complex Area Superinten	dent	print name
These bylaws have been	reviewed and are consis	tent with the requirements of Act 51
APPROVED	DATE	SIGNATURE

# **Sample Nominations Information Handout**

#### SCC NOMINATIONS

As a School Community Council member, you can contribute to the education of students in your school. Education is a partnership involving parents, students, school staff, the Board of Education, business, and the community. Your involvement in the council gives you the opportunity to strengthen that partnership, and to be part of a dedicated team working to ensure a high quality and accountable education system for the children of Hawai'i. Your participation can make a difference!

School Community Council – Making a Difference in Your School School Community Councils play a vital role in the education system in Hawai`i. They provide a forum through which members of school communities can contribute to improving student achievement and school performance. Their purpose is to advise principals about matters that are intended to improve student achievement and enhance the accountability of the education system to the school community. School Community Councils are able to make recommendations to their principals on academic and financial matters. Principals, in turn, consult with School Community Councils on a variety of issues that affect student learning.

School Community Councils involve the community in the discussion of educational issues and help schools identify and respond to the educational needs of the community.

Benefits to members of a School Community Council include:

- learning about educational research and factors that impact student achievement;
- being an important partner in the education system, whose views are valued;
- contributing to the goal of improving student achievement;
- · having a vehicle through which to express opinions; and
- being informed about what is happening at the school.

Participating on your School Community Council will be a rewarding experience and will give you the opportunity to make a difference in public education.

# **Sample Nominations Form**

Participating on the School Community Council will be a rewarding experience for all those who value the opportunity to make a difference in public education. Please nominate candidates for the School Community Council. Self-nominations are welcome.

	SCC Nomination Form
I nominate	
	Name
for the	School Community Counci
	School
to represent (Please	circle one):
Teachers	Non-certificated staff
Parents	Community at-large
Child's Name and G	or the parent representative, please indicate the following: ade: the nominee is willing to run for membership on the School
Nominator's name_ Nominator's signatu	e
Please return this for Thank you.	m and the signed candidate form to the school office by:

## **Sample Candidate Form**

Participating on the School Community Council will be a rewarding experience for all those who value the opportunity to make a difference in public education.

SCC Candidate's Form
School:
Candidate's name:
Role Group:
Please provide a brief description of yourself and state why you would like to serve on the School Community Council.
Candidate's signature:

## **Sample Election Ballot**

SCC ELECTION BALLOT	
SCC Election for school	<u> </u>
Ballot forrole group	-
Term of Office: through	
Please vote forcandidate(s) from this rolegroup. number	
Vote by placing an "X" in the column next to your choice.	
Name	Vote (mark X)

ONLY INDIVIDUALS FORM THE SAME ROLE GROUP MAY VOTE FOR REPRESENTATIVES FROM SCHOOL STAFF.

ONLY PARENTS MAY VOTE FOR PARENT AND COMMUNITY REPRESENTATIVES.

Note: The candidates receiving the greatest number of votes will be elected to the School Community Council. Those receiving the next greatest number of votes will be elected as alternates.

## Sample Agenda

ALOHA HIGH SCHOOL COMMUNITY COUNCIL MEETING
FEBRUARY 8, 2017
ALOHA HIGH SCHOOL Library
Meeting Room 222 Lokahi Avenue
Honolulu, Hawai`i 96813
5:30 p.m. – 7:30 p.m.

- 1. Call to Order:
- 2. Approval of the Minutes
- 3. Committee Reports:
- 4. Special Committees:
- 5. Unfinished Business:
- 6. Agenda calendar items:
- 7. New Business:
- 8. Evaluation of Meeting:
  - a. Good points:
  - b. Things to improve:
- 9. Announcements:
  - a. Next meeting:
  - b. Events:
  - C. Other meetings:
- 10. Adjournment Time:

Persons requiring special assistance or services, such as a sign language interpreter, should call Hawai`i Interpreting Services, at 394-7706 at least three business days before the meeting.

## **Sample Community Meeting Agenda**

#### **Meeting Objectives**

- To understand the State and Complex priorities for all schools.
- To understand the process the School Community Council will use to review plan and budget.
- To gather a list of initial issues/solutions you want the Academic Plan and Financial Plan to address for next year.

Topic	Process	Time	Materials
Welcome Introductions  Meeting Outcome & Process	Round the room for introductions.  Remind people of the importance of community participation  Remind people of the vision and values for the school.	10Min	Agendas printed in appropriate languages.  Agenda posted clearly in front of the room.  Post school vision and values.
Complex and School Priorities	Present priorities, their source, value and specific meaning.  Address questions for clarity.	1Min	Handout: Priorities Chart of priorities in front of room.
Process Overview and timeline	Present Academic and Financial Plan review process  Emphasize addressing improving learning for all students through the plan.	10Min	Handout: Overview of Academic and Financial Plans
Discussion Groups on issues and solutions	Break into small groups.  Introduce facilitator and their role.  Allow some time for individual reflection  Share ideas in small groups	30Min	Chart paper for each group to record questions.
Next Steps	Each group presents a list of their key issues/solutions.  Quickly categorize key themes from small groups  Check for agreement  Review Next steps for Stakeholder Involvement.  Ask for feedback on meeting.	20Min	Quick Meeting Evaluation Cards to distribute and collect at end of meeting.  Chart at front of room with next steps with a matching handout for participants to take home after the meeting.
	Thank everyone for participation.		

#### **Focus Questions**

- 1. What do you think is working at our school to prepare your child in reading, writing and math?
- 2. What do you think our school can do to increase parental involvement?
- 3. Based on your own experiences and your perspective as parents, what suggestions do you have for improving student achievement?
- 4. (If applicable) What ideas do you have to address the tardy/attendance problem at our school?

## Section 5

## REQUIRED FORMS AND MEMOS

DOE Memo on School Community Council (SCC) Election Procedures and Ombudsmen Report School Academic and Financial Plan Annual Assurances and Recommendations for Approval Form School Community Council Appeal Process Forms A, B, C DOE Memo on School Community Engagement Webpages at Schools, end of SDO website

## **Memo on School Community Council Election Procedures**

DAVID Y. IGE GOVERNOR



KATHRYN S. MATAYOSHI

#### STATE OF HAWAI'I

#### DEPARTMENT OF EDUCATION

P.O. BOX 2360 HONOLULU, HAWAI'I 96804

OFFICE OF THE SUPERINTENDENT

August 4, 2016

**Action Requested** 

TO: Complex Area Superintendents

Principals (All)

School Community Council Chairpersons (All)

FROM: Kathryn S. Matayoshi

Superintendent

SUBJECT: School Community Council (SCC) Election Procedures

On March 9, 2016, the State of Hawaii Office of the Ombudsman strongly recommended that all SCC bylaws include procedures to guide their annual elections if it does not already include such provisions.

Pursuant to Hawaii Revised Statute § 302A-1124, SCCs are required to establish policies to govern its election of officers. SCCs are encouraged to review and update their bylaws accordingly. Attached is the Office of the Ombudsman summary report, including an example of bylaws that incorporates election procedures and the public announcement of election results.

If you have any questions, please feel free to contact Polly Quigley, Educational Specialist, Office of Community Engagement via Lotus Notes.

Thank you for your attention to this matter.

KSM:PQ Attachment

c: Deputy Superintendent
Assistant Superintendents
Superintendent's Office Directors
Hawaii Government Employees Association
Hawaii State Teachers Association
Office of Curriculum, Instruction and Student Support
Community Engagement Office

AN AFFIRMATIVE ACTION AND EQUAL OPPORTUNITY EMPLOYER

(14-01468) Lack of policies governing School Community
Council elections. One way for the Ombudsman to evaluate an action by
an agency is to determine whether that action is in accordance with existing
laws, administrative rules, policies, or procedures. In our investigation of a
complaint regarding a School Community Council (SCC) election at a
Department of Education (DOE) elementary school, we found that the law
and administrative rules did not prescribe a specific process for the elections,
and that there were no polices or procedures to guide the election process.
However, we did locate guidelines for SCC elections in the DOE's "School
Community Council Handbook II" (Handbook).

We conducted research on SCCs and learned that in 2004, the Hawaii Legislature passed Senate Bill No. 3238, which was enacted as Act 51, Session Laws of Hawaii 2004 (Act 51). Act 51, also known as the "Reinventing Education Act of 2004," contained a coordinated package of initiatives to implement comprehensive education reform in Hawaii's public schools. One of these initiatives was the establishment of an SCC for each public school to strengthen the involvement of parents, the community, and other key stakeholders in the affairs of their local schools.

As a result of Act 51, Section 302A-1124, Hawaii Revised Statutes (HRS), titled "Mandate to initiate school community councils," was amended to require each public school, excluding charter schools, to create and maintain an SCC. Paragraph (e) of Section 302A-1124, HRS, stated, in part, that "each school community council shall establish policies governing the council's . . . election."

Although Section 302A-1124, HRS, directed each SCC to establish policies governing the SCC elections, we found that at the time of our investigation, ten years had passed since the passage of Act 51 without such policies being added to this particular SCC's bylaws. Thus, we sought to convince this school's SCC to establish policies governing SCC elections in order to comply with Section 302A-1124, HRS, and to allow us to better evaluate any future complaints we might receive regarding SCC elections at this particular school.

We contacted the school's principal, who by law is a member of the school's SCC, and recommended that the SCC establish policies governing its elections, as mandated by the law. The school's SCC subsequently revised its bylaws and included a section on elections. We reviewed the revised SCC bylaws and found that the policies on SCC elections addressed most, but not all, of the guidelines that were recommended in the Handbook.

The Handbook contained the following provisions regarding the elections process:

#### **SCC Elections**

All DOE public schools are required to hold SCC elections.

#### **Nominations**

#### The nomination process should include:

- Announcements to request nominations for the SCC through school newsletters, community newspapers, bulletins, etc. The process should encourage qualified candidates to run. Information should include deadlines and the location for submitting nomination forms.
- 2. Identification of contact persons responsible for the nomination process.
- Informational meetings for all interested candidates regarding qualifications, roles and responsibilities of SCC members, and procedures for nominations and elections. In addition, school newsletters may include information on each candidate.
- 4. Meetings at which candidates are introduced to the school community to provide voters an opportunity to meet the candidates and to provide equal time for candidates to publicize their campaigns.

The nomination committees should consider the following:

- Was there a wide solicitation for nominees?
- Were qualified candidates encouraged to run?
- Does this process promote diversity in representation?

#### Voting

#### The voting process should include:

- 1. Determination of a date for voting and method for counting ballots
- 2. Publicizing the election
- 3. Preparation and distribution of the ballots
- 4. A method of counting ballots to insure fairness and integrity
- 5. A formal announcement of winners to all candidates

The election committees should consider the following:

- Does the election process give everyone a fair chance at voting?
- Are election rules fair and impartial?
- · Who is eligible to vote and how is their eligibility verified?
- Send a notice to the school community if a candidate ran unopposed. The candidate will fill the vacant position for the next term of office provided that the SCC nomination process was followed, and the role group chose not to send out ballots and conduct an election.

#### **Announcement of Elected Members**

A public announcement of the election results to the school community should be made. The announcement could be posted on the school's website or in a newsletter.

#### Vacancy

Any vacancy on the SCC shall be filled for the remainder of the unexpired term through the appointment of a duly elected alternate. If the composition of the SCC falls below legal requirements and no alternates are available, vacancies for the un-expired term may be filled by a special election or by recommendations from the principal with selection and appointment by the SCC.

Specifically, the revised SCC bylaws lacked policies pertaining to the nomination process and the public announcement of the election results to the school community. Thus, we recommended that the SCC further revise its bylaws to incorporate policies to address these components of the election process.

Subsequently, the school's SCC added a nomination process to its bylaws and a provision for the public announcement of the election results to the school community. We believed that the school's SCC established policies for an elections process that were consistent with the process described in the Handbook. The following provisions appeared in the school's SCC bylaws regarding the elections process:

Election of Members and Term of Office. There shall be elections at which the SCC members and alternates are elected every two years and shall serve for two years until their successors have been elected and qualified. Newly elected members shall assume their office at the regular meeting during the month of August.

#### **Nominations**

The Parent Community Network Coordinator (PCNC), or other designee, acts as the lead of the nomination and election process. The request for nominations will be announced in the school newsletter, school web page, community bulletin boards, and community news online forum. The announcement will include which role group is seeking nominations for election, qualifications, deadlines, and options for submitting nominations. Nominations will be routed to the PCNC. Information will be made available regarding qualifications, roles, and responsibilities of SCC members, and Bylaws which outline the nomination and election process.

- a. School level leaders of the teacher role group are responsible for organizing a one week nomination period, one week campaigning period, and a one week voting period.
- b. For the classified role group, the PCNC, or designee, will organize a one week nomination period, one week campaigning period, and a one week voting period.
- c. The student nomination and election processes will be conducted by student council advisors. Students who will be in the 6th grade in the upcoming year are eligible to run. Student elections will follow a one week nomination period, a one week campaigning period, and a one day voting process.
- d. For the parent and community role groups, the nomination window will be 2 weeks immediately before the first Thursday of April. Candidates will then have a 2 week campaigning window which will include the opportunity to address the school community during the first Thursday in April SCC meeting.
- e. Timelines for teachers, classified staff and students will be reported to the PCNC. (Timelines must reflect completion of all processes no later than the second to the last week of school.)

Candidates for the Parent Representative are ineligible if their student is in the last year of the school. (6th grade)

Parents and teachers serve a two year term beginning in odd numbered years. Non-certified personnel and community serve a two year term beginning in even numbered years. Students are elected each year.

All members, with the exception of Principal, have a two term re-election limit.

The elections will be held no earlier than March 1<sup>st</sup> and no later than May 31<sup>st</sup> of each year, with elected members to begin their term of office at the first regular meeting in August.

#### **Elections**

#### **Election of Parent and Community Members**

#### **Election Process:**

a. The election committee shall be comprised of school staff members not serving on the council or running for office, will be established prior to the election period. The election committee will advertise in the School Community during the nomination period.

- b. Ballots should be distributed to parents, one per family, in numbered envelopes with instructions to return the marked ballot to the school within specific return deadlines and in the numbered envelope. A master list of corresponding numbers and family units will be kept by a member of the Election Committee.
- c. The Election Committee, comprised of school staff members not serving on the council or running for office, should match the ballot with the school's student list, one numbered ballot per family and determine if the ballot is eligible. The ballot shall then be removed from the envelope and stored in a secure place along with the envelope it came in.
- d. The Election Committee should count and record the vote. In the event a candidate wants to witness the counting of ballots, he or she is allowed to witness the process of counting but not view the actual vote on the ballots. Only candidates may observe the counting process.
- e. All ballots, envelopes and the vote count should be secured and stored for 30 days following the election.
- f. In the event an eligible individual has not received a ballot and requests the opportunity to vote, a provisional ballot should be issued, prior to the counting of the ballots.
- g. Elected members will be announced within one week of the elections.

#### **Election Policies:**

- a. Candidates cannot give out campaign material at school or use school resources to campaign.
- b. Elections must be conducted by secret ballot.
- c. Candidates receiving the greatest number of votes are elected to the SCC. Candidates receiving the next greatest number of votes will be declared the duly elected alternates and shall replace elected members in the event of an unexpired term.
- d. In the event of a tie for the community or parent council seat (not alternate) a run off election will occur following standard election procedure. In the event of a tie for the community or parent council

seat <u>as alternate</u>, both candidates may serve as alternates. Alternates must determine rotation of who will fill in for council member when absent

- e. Ballots may be rejected if:
  - 1. They contain votes for more candidates than in the instruction.
  - 2. The ballot cast is dissimilar to those issued by the school.
  - 3. The ballot is ambiguous or unclear as to which candidates they are voting for.
  - 4. Ballots are not received at the school in the numbered envelope.
  - 5. Ballots turned in after the deadline.

#### **School Personnel Elections**

The Principal is responsible for ensuring that a fair election has been implemented for school personnel elections. Teachers employed at the school are eligible to vote for teacher SCC representative. Non-certificated personnel employed at the school are eligible to vote for non-certificated personnel SCC Representative.

#### **Student Elections**

Students in grade 6, who receive the recommendation of school staff will be eligible to run. Students in Grade 5 and 6 will be eligible to vote for the candidates.

#### **Special Elections**

A special election may occur if both member and alternate are no longer able to fulfill their two year term. Normal election practices will be followed during a special election. The elected member will complete the designated term.

Alternates. Any seated alternate shall have voting power for the meeting at which he/she is seated. The elected alternate will be the candidate that receives the second largest number of votes. Alternates are welcome to attend any SCC meeting. They may participate during open forum discussion, but may only vote when seated as an official role representative.

**Termination of Membership.** The SCC members, by affirmative vote of two-thirds, may terminate a member who is absent for three consecutive meetings.

Vacancy. Any vacancy on the SCC shall be filled for the remainder of the un-expired term through the appointment of a duly elected alternate. If the composition of the SCC falls below legal requirements and no alternates are available, vacancies for the un-expired term may be filled by a special election or by recommendations from the principal with selection and appointment by the SCC.

We believed that the SCC had taken the necessary steps to comply with Section 302A-1124, HRS, and the elections procedures the school would need to follow in the future were made available to the public.

# Hawaii State Department of Education School Academic Plan and Financial Plan Annual Assurances and Recommendation for Approval

Th			Council (SCC) recommends the school
pla	ans to the Complex Area Superir	ntendent for approval and	d assures the following:
1.	The SCC is correctly constitute policy, Department of Educatio		cordance with the Board of Education law.
2.	•		or Education policy, Department of lated to the review of the AcademicPlan
3.	The SCC sought and considere before recommending the plan		from the school community or committees Il that apply)
	A School Community Non student priorities.	leeting was conducted t	to share the school data and gather input
	Date of School Community	Meeting:	
	A School Community N Financial Plan and gather f		o share the draft Academic Plan and dations.
	Date of School Community	Meeting:	
	Other (list) Examples: \$	· ·	n, Curriculum Committee ee, School CSSS Cadre
4.			lan and found that they are based upon a e evidence-based interventions.
5.	The actions proposed herein for school goals to improve studer		nsive, coordinated plan to reach stated e.
6.		•	CC about the status of each of the demic Plan and Financial Plan.
7.	This school plan was adopted on: Date	through consensus or by	vote by the School Community Council
Att	rested:		
Ту	ped name of school principal	Signature	 Date
Ту	ped name of SCC chairperson	Signature	 Date

School Community Council:	
SCC Chairperson:	
Signature:	Date:

#### SCC Recommendations to the Academic Plan and Financial Plan:

The School Community Council, in review of the Academic and Financial Plans, has provided the principal with the following recommendations for consideration. These recommendations are included as a means to share these issues with the Complex Area Superintendent and to identify the action taken by the principal on the SCC recommendations.

SCC Decommendation	Rationale for the SCC	Principal's Response to SCC
Recommendation:	Recommendation:	Recommendation:
Example:	Example:	Example:
To maintain the full	The school is moving into	Due to the need for a focus on
time computer	electronic portfolios for each	improving Math and Reading
teacher position	student so there is a need for schoolwide training for staff and students. The computer teacher conducts teacher inservice on integrating technology into instructional units for all classrooms. The computer teacher also provides direct instruction for students.	skills for all students, the position is being eliminated and funds will be used to contract professional development consultants for Math and Reading based on the student performance data. The electronic portfolio inservice for teachers will be coordinated through OCISS, Advanced Technology Research Branch.

SCC Comments: Statement of Problem or Concerns regarding the Academic Plan and Financial Plan review process.

## **School Community Council Appeal Process Form A**

HAWAI`I STATE DEPARTMENT OF EDUCATION
School Community Council Office

construction community countries	
School Community Council (SCC) Appeal	Process Form (A)
To be submitted to CAS for resolution within	า ten (10) working days of receipt of written
notice from principal.	
SCC Council	
SCC Council Chair's Signature	
Name	
Phone	
Email	
Date Submitted to CAS	
Appeal Received by CAS (Date)	
(Attach SCC Minutes reflecting decision-ma	
Reason for Non-Approval by Principal:	
Response by CAS: (Within 15 working days of receipt of app	eal)

## **School Community Council Appeal Process Form B**

HAWAI`I STATE DEPARTMENT OF EDUCATION
School Community Council Office

School Community Council (SCC) Appeal Process Form (B)

S	CC Council	
S	CC Council Chair's Signature	
	Name	
	Phone	
	Email	
С	AS Response Received (Date)	
D	ate Submitted	
S S	CC Office Received Appeal (Date) CC Office Submitted Appeal to uperintendent Date)	
S	uperintendent Received Appeal (Date)	
(Att	C Appeal: ach SCC Minutes and SCC Appeal Pro I approval)	ocess <u>Form A</u> reflecting decision-making

Signature

Date

## **School Community Council Appeal Process Form C**

HAWAI`I STATE [	DEPARTMENT (	OF EDUCATION
School Community	y Council Office	

School	Community	Council (	SCC) Appea	al Process	Form (C)	

To be submitted to the Board of Education (BOE) for resolution within ten (10) working days of receipt of written notice from Superintendent of Education.

SCC Council	
SCC Council Chair's Signature	
Name	
Phone	
Email	
Superintendent Response Received (Date)	
Date Submitted	
SCC Office Received Appeal (Date)	
SCC Office Submitted Appeal to BOE (Date)	
BOE Received Appeal (Date)	

#### SCC Appeal:

(Attach SCC Minutes and SCC Appeal Process Form A and B reflecting decision-making and approval)

Response by Board of Education: (Within 15 working days of receipt of appeal)

Chair's Signature	Date

## Memo on School Community Engagement Webpages at Schools, **End of SDO Website**

DAVID Y. IGE

KATHRYN S. MATAYOSHI SUPERINTENDENT



HONOLULU, HAWAI'I 96804

OFFICE OF THE SUPERINTENDENT

March 24, 2017

TO: Complex Area Superintendents

Principals (All)

Hawaii State Public Charter School Commission Hawaii State Public Charter School Directors

FROM:

Keith T. Hayashi Interim Deputy Superintendent

SUBJECT: School Community Engagement Webpages at Schools, End of School Documents

Online (SDO) Website

The School Documents Online site was created in order to have a platform for all schools to comply with the public posting of key documents—Academic Plan, Financial Plan, and School Community Council agendas and minutes, etc.

However, most schools have websites where this kind of transparent communication and engagement with school communities is a more natural home, and which should also include documents including the schools' calendars and bell schedules.

#### We will be dropping the SDO site in School Year 2017-18.

This memo will provide a process by which schools can create a Community Engagement Page to comply with state and federal law (Act 51, Act 167/21, Title I), as well as be consistent in communicating with their stakeholders. A template is attached to this memo. If schools don't have a website or staff support to manage this process, support options are outlined below.

#### WHAT TO POST

With each school year, schools will post to their websites on a Community Engagement Page (see attached Template at end of document). Please note asterisked items require Complex Area approval.

- School Calendar
- School Bell Schedule\*
- School SCC roster, agendas and minutes

In addition, the Communications Office will provide a link to your Academic Plan\* and corresponding Comprehensive Financial Plan\*, which you should also add as a link to your page. (All Ac-Fin plans will be housed in the Report Finder on HawaiiPublicSchools.org—http://bit.ly/ReportFinder.)

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<sup>\*</sup> Please adhere to your Complex Area's procedures for approval.

Complex Area Superintendents, et al. March 24, 2017 Page 2

Schools should each have a permanent page on their website dedicated to this information at the beginning of each school year, and update it as the year goes on with the information listed in the sample template page. (Please reference the <a href="SCC Timeline">SCC Timeline</a> for detailed information on when schools should be posting and updating the page.)

**Schools should link to this page from their home page.** Schools are welcome to provide a separate link to the school calendar/bell schedule as those are popular documents, but this page should also have a permanent home on the school's home page. (It can also be linked from your site navigation, labeled *Community Engagement*.)

**Schools should host archives of these pages,** and link to them from the current school year's page. (See attached template at end of document.) For Title I compliance, all schools should keep five years' worth of Academic Plan and Financial Plan documents. The School Transformation Branch also has these documents archived should you need copies.

#### **KEY POSTING DEADLINES**

- Schools should have their Community Engagement page for the following school year up on their website by July 1. By that date, schools will already have approved documents: Academic Plan and Comprehensive Financial Plan; School Calendar and Bell Schedule.
- Schools need to post SCC agendas six calendar days prior to an SCC meeting.
- Schools need to post SCC minutes shortly after the meeting in which they are approved.

#### **NEED ASSISTANCE?**

Schools that don't have websites or lack the staff to assist with these routine webpage updates can seek assistance from the following resources in this order:

- 1. <u>Complex Area IT Manager</u>: Contact your School Technology Coordinator or Technology Contact to consider website hosting options.
- 2. <u>Communications Office</u>: Contact the Communications Office at 808-586-3232. Your documents will be hosted and links provided.

Regardless of where the documents are hosted, it is still the school's responsibility to communicate to its families and communities the existence of these documents (with links), and the ability to participate in the SCC/Community Meeting process. Schools without websites can do this via newsletters, bulletins, memos, social media, letters home with students, phone calls, etc.

#### SENDING LINKS

In addition to communicating about these important documents with your school communities, please send links of your compliance documents (including the Title I Addendum and SCC Assurance Form) to the Complex Area Business Manager (CABM) or designee, along with the school's approved Academic Plan and Financial Plan. CABMs will be responsible for sending those links to School Transformation Branch Director Shelley Ferrara.

The Communications Office will post the Academic and Financial Plans to the Report Finder and provide links back to Complex Areas and Charter Schools.

KH:at

Attachment

c: Superintendent
Assistant Superintendents
Complex Area Business Managers
School Administrative Services Assistants

## **Sample Community Engagement Webpage Template**

## Sample Community Engagement Webpage Template for Aloha School's Website

#### Overview

Aloha! This page provides information to stakeholders about our school's finances and operations for School Year 2017-18 via our Academic Plan and Comprehensive Financial Plan. Our School Community Council (SCC), made up of principals, teachers, staff, students, parents, and volunteer community members, helps to craft and approve these plans for the following school year. An election is held annually to set membership on the SCC. If you're interested in joining our SCC, please contact the principal. Learn more about <a href="School Community Councils">School Community Councils</a> on the Hawaii DOE website:

- History & Purpose [VIEW]
- Membership & Operations [VIEW]
- Functions [VIEW]

#### Aloha School's 2017-18 School Community Council:

- Roster of members
- Next meeting: [insert date] [insert agenda] if date not set, post "next SCC meeting to be scheduled soon"
- Previous meeting: [insert date] [insert minutes]

#### **Community Meetings**

At least twice per year, we will convene meetings for the broader community to provide input on our Academic Plan and Financial Plan.

 Next meeting [insert date, location] — if date not set, post "Community meeting to be scheduled soon"

#### SY 2017-18 Documents

2017-2020 Academic Plan: [LINK]

2017-2020 Comprehensive Financial Plan: [LINK]

Schools publish an Academic Plan and Comprehensive Financial Plan each year to set the goals and priorities for student learning, programs and initiatives, aligned to statements of funding.

• Our plan was approved by our School Community Council on [insert date], and by the [insert name of Complex Area] on [insert date]

School Calendar: [LINK]

Bell Schedule: [LINK]

Hawaii's public schools are required by law to implement bell schedules that categorize learning and non-learning minutes of the school day (Act 167/Act 21), meeting a minimum of 1,080 student hours each year.

#### **Prior Year Documents**

[provide links to prior years' pages]

- SY 2016-17
- SY 2015-16
- SY 2014-15

## Memo on End of School Documents Online (SDO) Website, School Community Engagement Webpages at Schools

DAVID Y. IGE



KEITH T. HAYASHI

#### STATE OF HAWAI'I DEPARTMENT OF EDUCATION P.O. BOX 2360 HONOLULU, HAWAI'I 96804

OFFICE OF THE SUPERINTENDENT

July 31, 2017

TO:

Complex Area Superintendents

Principals (All)

State Public Charter School Commission State Public Charter School Directors

FROM:

Amy S. Kuntz

Interim Deputy Superintendent

SUBJECT:

End of School Documents Online (SDO) Website, School Community

**Engagement Webpages at Schools** 

The School Documents Online site has been dropped effective School Year 2017-18. Three-Year Academic Plans, Financial Plans, School Community Council Assurances Form and Title I Addenda can be found under the Office of the Deputy Superintendent, School Transformation Branch, on the intranet at https://intranet.hawaiipublicschools.org/offices/deputysuperintendent/stb/academicplan/Pages/default.aspx.

As a reminder, all schools should have their Community Engagement page for School Year 2017-18 on their website effective July 1, 2017. Please refer to the March 24, 2017 memo School Community Engagement Webpages at Schools, End of School Documents Online (SDO) Website for the process by which schools can create a Community Engagement Page to comply with state and federal law (Act 51, Act 167/21, Title I).

The Communications Office will continue to post the Academic and Financial Plans to the Report Finder and provide links back to Complex Areas and Charter Schools.

In addition, if you need a copy of an archived document, please contact Shelley Ferrara, Director, School Transformation Branch, at (808) 305-9850 or via Lotus Notes for archived Academic Plans or Dr. Polly Quigley, Educational Specialist, Community Engagement Office, at (808) 305-0694 or via Lotus Notes for archived School Community Council documents.

ASK:SF:at

c: Superintendent
Assistant Superintendents
Complex Area Business Managers
School Administrative Services Assistants
Community Engagement Office
School Transformation Branch

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## Section 6

## POLICIES, RESOURCES, AND TOOLS

Policy 500-19 School Community Councils Policy 500-20 School Community Council Waivers HRS 302A-1004 Educational Accountability System; Annual Reports HRS 302A-1124 Mandate to Initiate School Community Councils Policy 106-5 Student Instructional Hours and School Year Requirements Policy and Waiver Process HRS 302A-251 School Year: Student Hours SP 4510: Parent Teacher Conference SP 2404: Pre-Kindergarten and Kindergarten Policy 500-26 New Student Orientation School Community Council Process and Procedures for Requesting Waivers from Policies, Rules, or Procedures **Guidelines for Community Meeting Facilitators Effective Meetings** Parliamentary Procedure **Decision Making Guidelines** Team Development

## **Policy 500-19 School Community Councils**

#### **POLICY 500-19**

#### **SCHOOL COMMUNITY COUNCILS**

Implementation of a school community council requires the collaborative involvement of the stakeholders of the school: principal, teachers, non-certificated staff, parents, students, and other community members. The functions of the school community council are to: review the academic and financial plan and either recommend revisions of the plans to the principal, or recommend the plans for approval by the complex area superintendent; ensure that the school's Academic and Financial Plan is aligned with the educ ational accountability system; participate in the selection and evaluation of the principal; provide opportunities for input and collaboration; recommend to the principal the school's repair and maintenance needs; recommend, develop, amend, or approve school-level policies and rules; request waivers from state agency policies, rules, procedures, and exceptions to collective bargaining agreements, if such exceptions or waivers will improve student achievement.

The Department, through the Board and the Superintendent, shall establish a school community council system for Hawaii's public schools.

The Department shall establish school community councils in all public schools as specified by state law and shall establish procedures to support implementation of school community councils. The procedures shall:

- 1. Encourage and facilitate increased participation and input by parents, students, community members, and the school staff in the affairs of their schools;
- 2. Provide clear and concrete delineation of powers and responsibilities among the school community council, principal, complex area superintendent, and Board;
- 3. Provide an outline of decision making processes that may be used by the school community council; provided that each school community council decision making process includes a fallback procedure whereby the final recommendations of the school community council are made by majority vote, by the principal, or by some other method that is agreed upon by the school community council;
- 4. Require a well-articulated vision, mission, school improvement process, Academic and Financial Plan, School Community Council By-laws, a commitment to collaboration, and procedures for the recommendation of the Academic and Financial Plan to the complex area superintendent for approval as delineated in Chapter 302A-1124 of the Hawaii Revised Statutes;
- Specify that decisions regarding the Academic and Financial Plans shall be guided by the legal responsibilities of the Department in the areas of federal and state laws, safety and health, fiscal responsibility, civil rights, and collective bargaining;
- Define the authority and responsibility of the school principal to facilitate the school community council process, handle the day-to-day operations of the school, implement the policies of the Board, and provide technical assistance in sharing collective bargaining agreements, federal and state laws, policies, and guidelines in the decision making process;

- 7. Require a focus on student achievement and provision for objective periodic assessment of the school community council process at the school; and
- 8. Require conformance with all state laws, rules, and Board policies.

Upon request, schools shall provide the results of their objective periodic assessment of the school community council process and other information to the Department and/or Board.

**Rationale:** The Board of Education ("Board") supports a school improvement process that involves collaboration by the stakeholders of each school community. A school community council, or SCC, provides a means whereby parents, students, and community members have an increased voice in the affairs of the school. A school community council focuses on the goals of the school, and provides direction, coordination, and communication to improve teaching and learning, resulting in greater student achievement.

[Approved: 10/06/2015 (as Board Policy 500.19); amended: 06/21/2016 (renumbered as Board Policy 500-19)]

Former policy 2411 history: approved: 10/07/2004; amended: 05/05/2005

## **Policy 500-20 School Community Council Waivers**

#### POLICY 500-20

#### SCHOOL COMMUNITY COUNCIL WAIVERS

The Board has established procedures whereby School Community Councils ("SCC"), upon application to the appropriate authorities, may be granted waivers from specific provisions in statute, rules, policies, procedures, regulations, or collective bargaining agreements. The Department shall administer the procedures and make them widely available to the public.

Waivers are designed to enhance flexibility in order to facilitate school improvement. Schools are encouraged to explore alternate solutions before seeking waivers or exceptions to collective bargaining agreements.

Schools shall ensure that requests for waivers and exceptions align with their respective school's Academic and Financial Plan and demonstrate how the waiver will improve student learning and increase student achievement.

To ensure SCCs and schools regularly review and update their Academic and Financial Plans, any waivers granted shall be effective for up to one school year. Nothing in this policy shall be construed to prohibit an SCC from requesting a waiver that may have been granted previously, provided that the waiver request still aligns with the school's Academic and Financial Plan.

The Board may grant general waivers from specific administrative rules, policies, or procedures under its jurisdiction or specific statutory provisions, as allowed by law, to apply to all schools under the same circumstances. General waivers shall be effective for up to one school year. The Board may extend general waivers if it determines a general waiver is more appropriate than changing permanently changing administrative rules, policies, or procedures or seeking permanent changes to statute.

[Approved: 11/17/2015 (as Board Policy 500.20); amended: 06/21/2016 (renumbered as Board Policy 500-20), 07/23/2020]

Former policy 2412 history: approved: 10/07/2004; amended: 05/05/2005; 01/19/2006

## HRS 302A-1004 Educational Accountability System; Annual Reports

#### §302A-1004 Educational accountability system; annual reports.

- (a) The department shall implement a comprehensive system of educational accountability to motivate and support the improved performance of students and the education system. This accountability system shall:
- (1) Include student accountability; school or collective accountability; individual professional accountability for teachers, principals, and other employees; and public accounting to parents, community members, businesses, higher education, media, and political leadership;
  - (2) Link authority and resources to responsibility;
- (3) Define clear roles for all parties and lines of responsibility and mutual obligation and develop a collaborative process with stakeholders, including representatives of appropriate bargaining units, parents, administration, and students;
- (4) Assess and track measures of academic achievement, safety and well-being, and civic responsibility of individual students at selected grade levels and report trend data on these measures over time annually;
- (5) Invoke a full and balanced set of appropriate consequences for observed performance, including rewards and recognition for those schools that meet or exceed their goals, assistance to those that fall short, and sanctions for those that, given adequate assistance and ample time, continue to fail to meet goals;
- (6) Involve an annual statewide assessment program that provides a report card containing trend data on school, school complex, and system performance at selected benchmark grade levels with performance indicators in areas relating to student achievement, safety and well-being, and civic responsibility. These performance indicators shall include but not be limited to:
  - (A) Student performance relative to statewide content and performance standards; and
  - (B) School attendance and dropout rates;
- (7) Require that teachers and administrators engage in the continuous professional growth and development that ensure their currency with respect to disciplinary content, leadership skill, knowledge, or pedagogical skill, as appropriate to their position. This requirement may be established by the department in terms of credit hours earned or their equivalent in professional development activity certified by the department as appropriate in focus and rigor;
- (8) Establish an explicit link between professional evaluation results and individual accountability through professional development of the knowledge, skill, and professional behavior necessary to the position, by requiring that results of the professional evaluation be used by the department to prescribe professional development focus and content, as appropriate;
- (9) Include an annual statewide fiscal accountability program, which includes a published report card that contains trend data on school, school complex, and systemwide plans and results, including:
  - (A) Amounts allocated;
  - (B) Amounts expended;
  - (C) Amounts carried over; and
  - (D) Any significant changes to the budget, with an explanation for the change;
- (10) Include an evaluation of the effectiveness of complex area superintendents and principals in supporting:
  - (A) Students' academic achievement, safety and well-being, and civic responsibility; and
  - (B) The satisfaction of stakeholders affected by the work of the complex area superintendents and principals, which may be measured by broad based surveys; and
  - (C) Fiscal accountability.
- (b) The department shall annually post on the department's website information on the specifics of the implementation of the comprehensive accountability system, as well as the fiscal

requirements and legislative actions necessary to maintain and improve the accountability system.

- (c) The department shall also annually post on its website information that includes but is not limited to the following:
  - (1) Results of school-by-school assessments of educational outcomes;
  - (2) Summaries of each school's standards implementation design;
- (3) Summary descriptions of the demographic makeup of the schools, with indications of the range of these conditions among schools within Hawai`i;
- (4) Comparisons of conditions affecting Hawai`i's schools with the conditions of schools in other states:
  - (5) Other such assessments as may be deemed appropriate by the board; and
  - (6) Any other reports required by this section.
- (d) The department shall provide electronic access to computer based financial management, student information, and other information systems to the legislature and the auditor. The department shall submit to the legislature and to the governor, at least twenty days prior to the convening of each regular session, a school-by-school expenditure report that includes but is not limited to the following:
  - (1) The financial analysis of expenditures by the department with respect to the following areas:
    - (A) Instruction, including face-to-face teaching, and classroom materials;
    - (B) Instructional support, including pupil, teacher, and program support;
    - (C) Operations, including non-instructional pupil services, facilities, and business services;
    - (D) Other commitments, including contingencies, capital improvement projects, out-of-district obligations, and legal obligations; and
    - (E) Leadership, including school management, program and operations management, and district management; and
- (2) The measures of accuracy, efficiency, and productivity of the department, districts, and schools in delivering resources to the classroom and the student.
- (e) The superintendent of education is responsible for the development and implementation of an educational accountability system. The system shall include consequences and shall be designed through a collaborative process involving stakeholders that shall include parents, community members, the respective exclusive representatives, as well as others deemed appropriate by the superintendent. For the purposes of this section, negotiations under chapter 89 shall be between the superintendent or the superintendent's designee and the respective exclusive representative, and shall be limited to the impact on personnel arising from the superintendent's decision in implementing the educational accountability system. After the initial agreement is negotiated, provisions on the impact of the accountability on personnel may be reopened only upon mutual agreement of the parties. [L 1996, c 89, pt of §2; am L 1999, c 74, §2 and c 199, §2; am L 2000, c 238, §1; am L 2004, c 51, §56; am L 2014, c 232, §9

## **HRS 302A-1124 Mandate to Initiate School Community Councils**

§302A-1124 Mandate to initiate school community councils. (a) The department, through the board and its superintendent, shall establish a school community council system under which each public school, excluding charter schools, shall create and maintain a school community council. Each school community council shall:

- (1) Review and evaluate the school's academic plan and financial plan, and either recommend revisions of the plans to the principal, or recommend the plans for approval by the complex area superintendent;
- (2) Ensure that the school's academic and financial plans are consistent with the educational accountability system under section 302A-1004;
- (3) Participate in principal selection and evaluation, and transmit any such evaluations to the complex area superintendent; and
  - (4) Provide collaborative opportunities for input and consultation.
- (b) School community councils shall be exempt from the requirements of chapters 91 and 92. The school community councils shall:
  - (1) Make available the notices and agendas of public meetings:
    - (A) At a publicly accessible area in the school's administrative office so as to be available for review during regular business hours; and
    - (B) On the school's internet web site, not less than six calendar days prior to the public meeting, unless a waiver is granted by the superintendent in the case of an emergency; and
  - (2) Make available the minutes from public meetings on a timely basis in:
    - (A) The school's administrative office so as to be available for review during regular business hours: and
    - (B) On the school's internet web site.
- (c) Complex area superintendents may require revisions to a school's academic and financial plans if the plans are in violation of law or conflict with statewide educational policies and standards, or are otherwise in the best interests of the school.
- (d) The superintendent of education may recommend to the board of education dissolution of a school community council and establish an interim school community council if the school community council engages in any act or omission that would constitute gross negligence, willful and wanton misconduct, or intentional misconduct. The superintendent may recommend to the board the removal of any member of a school community council. The superintendent shall appoint or facilitate the creation of an interim school community council at any school that has not established a council or has had its council dissolved. In appointing or facilitating the creation of an interim school community council at any school that has had its council dissolved, the superintendent may appoint individuals who were previously members of the council.
- (e) Unless otherwise specified, each school community council shall establish policies governing the council's composition, election, staggered terms of office for members, operation, and vacancies; provided that:
  - (1) The number of school personnel [on] any school community council shall be equal to the number of primary stakeholders on the school community council;

- (2) At the elementary and middle school levels, each school community council shall be composed of the principal and at least one member representing each of the following groups:
  - (A) Parents elected by ballots distributed among and collected from the parents of the school's students;
  - (B) Teachers elected by ballots distributed among and collected from teachers of the school;
  - (C) Noncertificated school personnel elected by ballots distributed among and collected from noncertificated personnel of the school;
  - (D) Community representatives elected by ballots distributed among and collected from parents of the school's students; and
  - (E) Student representatives selected by the student council of the school; and
- (3) At the high school level, each school community council shall be composed of the principal and at least one member representing each of the following groups:
  - (A) Parents elected by ballots distributed among and collected from parents of the school's students;
  - (B) Teachers elected by ballots distributed among and collected from teachers of the school;
  - (C) Noncertificated school personnel elected by ballots distributed among and collected from noncertificated personnel of the school;
  - (D) Community representatives elected by ballots distributed among and collected from the parents of the school's students; and
  - (E) Student representatives selected by the student council of the school.

For the purposes of this subsection, "primary stakeholders" means students, parents, and community members.

- (f) School community councils shall elect officers, including:
  - (1) A chairperson;
  - (2) A vice-chairperson;
  - (3) A secretary: and
  - (4) Other officers as needed to perform stated duties in support of the work of the council.
- (g) The principal shall have the authority to set aside any decision made by the school community council if the principal determines it to be in the best interests of the school; provided that the principal notifies the school community council. If the school community council opposes a decision of the principal, an appeal shall first be brought to the complex area superintendent for resolution and, if necessary, to the superintendent and, finally, to the board of education.
- (h) Complex area superintendents shall assist the school community councils and principals within their respective complex areas in:
  - (1) Obtaining the support and services of the department; and
  - (2) Ensuring the progress and success of the school's academic and financial plan. [L 1996, c 89, pt of §2; am L 2004, c 51, §25 and c 221, §11; am L 2005, c 174, §1; am L 2006, c 298, §11]

## Policy 106-5 Student Instructional Hours and School Year Requirements Policy and Waiver Process

#### **POLICY 106-5**

## STUDENT INSTRUCTIONAL HOURS AND SCHOOL YEAR REQUIREMENTS POLICY AND WAIVER PROCESS

Upon application to the Board of Education ("Board") a school may be granted waivers from student instructional hours and school year requirements pursuant to HRS 302A-251. The Department of Education shall administer such procedures as may be adopted by the board.

Notwithstanding the multi-track public schools exemption from HRS 302A-251 requirements, multi-track public schools shall adhere to no less than 95% of the statutorily required days in a school year pursuant to HRS 302A-251. Multi-track public schools may, however, request a waiver under this policy.

Waivers shall be granted only in extraordinary circumstances. Waivers are intended to facilitate student learning and student achievement by enhancing school-level flexibility. Schools are expected to explore alternate solutions before seeking waivers.

Any school requesting a waiver shall ensure that such waiver aligns with its Academic and Financial Plan and demonstrate, with specificity, (1) the circumstances unique to the school justifying the waiver, (2) significant harm to students' learning and students' achievement should the waiver not be granted, (3) the school's plan to exit the waiver and achieve full compliance with the statutory requirements, (4) whether the complex area superintendent and the superintendent concur with the request, (5) whether other applicable processes noted in the Board Policy entitled "School Community Council Waivers and School Community Council Exceptions Policy" were completed, and (6) alternatives considered or implemented by the school prior to requesting the waiver.

The Board may grant waivers for no longer than one school year.

Due to the scope of the justification for the waiver, the principal of the applicant school shall present the request to the Board.

[Approved: 06/07/2016 (as Board Policy 106.5); amended: 06/21/2016 (renumbered as Board Policy 106-5)]

Former policy 2413 history: approved: 07/16/2013

## HRS 302A-251 School Year; Student Hours

**§302A-251 School year; student hours.** (a) Notwithstanding any other law to the contrary, beginning with the 2011-2013 school years, all public schools, excluding charter schools and multi-track public schools, shall implement a school year of one hundred eighty days, excluding professional development days and other non-instructional days negotiated pursuant to chapter 89.

- (b) Notwithstanding any other law to the contrary:
- (1) For the 2011-2012 school year, fifty per cent of all public elementary schools in the State, excluding charter schools and multi-track public schools, shall implement a school year that includes nine hundred fifteen student hours; and
- (2) Beginning with the 2012-2013 school year, all public elementary schools in the State, excluding charter schools and multi-track public schools, shall implement a school year that includes nine hundred fifteen student hours.
- (c) Notwithstanding any other law to the contrary, for the 2015-2016 school year, all public secondary schools, excluding charter schools and multi-track public schools, shall implement a school year that includes nine hundred ninety student hours.
- (d) Notwithstanding any other law to the contrary, beginning with the 2016-2017 school year, all public schools, excluding charter schools and multi-track public schools, shall implement a school year of one hundred eighty days, excluding professional development days and other non-instructional days negotiated pursuant to chapter 89, that shall include one thousand eighty student hours for both elementary and secondary school grades.
- (e) The board, in its discretion, may grant a waiver to any individual school subject to the student hours or one hundred eighty day school year requirements in this section. The board shall adopt policies and procedures to grant a waiver under this subsection.
- (f) For purposes of this section, "student hours shall be inclusive of the full school day in alignment with the State's general learner outcomes.
- (g) The department of education, with the board of education and office of the governor, and in consultation with representatives of the affected collective bargaining units, shall submit to the legislature, no later than twenty days prior to the convening of the regular sessions of 2013, 2014, 2015, and 2016, a report on its progress and efforts to meet the requirements of subsections (a), (b), (c), and (d). [L 2010, c 167, §3; am L 2011, c 52, §1; am L 2015, c 21, §1]

## **SP 4510: Parent Teacher Conference (Under Revision)**

Released time for conferences to report student progress are subject to the following regulations:

- 1. That dismissal of classes by limited to:
  - 1. The hour immediately before the end of the student day;
  - 2. Ten days in any one year.
- 2. That appropriate means to be determined by the principal that a majority of the parents approves the dismissal of classes for the purpose of holding conferences to report student progress.
- 3. That the plans for released time be made known to the district superintendent and approved in advance of the scheduled dates for dismissing classes.
- 4. That specific provisions be made for the evaluation of the released time project, including programs encountered.
- 5. That a report be made to the district superintendent on the results and evaluation of the first released time project in any schools.
- 6. That provisions be made to supervise students in school when dismissal prior to the regular time creates undue hardship on the parents.
- 7. That students not be penalized when the parents are unable or unwilling to participate in early dismissal provisions in the conferences.

## SP 2404: Pre-Kindergarten and Kindergarten (Under Revision)

#### 1. Purpose

To provide kindergarten programs to all children who meet entrance requirements and prekindergarten education to children, ages three to five, who are participating in DOE preschool programs.

#### 2. **Effective**

Immediately. This SP supersedes Regulation 2404.1.

#### 3. Applies to

All elementary schools.

#### 4. Background

Hawaii Revised Statues (HRS), Section 302A-1132 establishes compulsory school attendance requirements for Hawaii's children (see Reference (c), HRS 303A-1132. Act, 178 Hawaii State Legislature Session, 2012 changed the age criteria for kindergarten entry. Additionally, the Department of Education (DOE) has always provided pre-kindergarten education for children age three to five who qualify for services under the provisions of the Individual with Disabilities Act (IDEA). In 2014, pre-kindergarten programs were implemented at DOE pilot schools for students who did not meet the kindergarten age requirement. In addition to the age requirement, enrollment in this program is dependent upon family income and limited to 20 students per class.

The Board of Education (BOE), recognizing the positive impact kindergarten attendance has in promoting school readiness, supports these programs via BOE Policy 2404.

#### 5. Guidelines

<u>Enrollment of Kindergarten Students:</u> All elementary schools should offer qualified children access to a kindergarten program, following entry requirements established by Act-178 and HRS 304A-1132.

<u>Enrollment Age of Kindergarten Students:</u> As required by HRS 302A-1132, elementary schools need to adhere to age requirements when registering students. Based on Act 76 of 2004, parents of children five years of age on or before July 31 of the school year shall enroll the child in kindergarten.

#### NOTES:

- For information regarding students ages three to five who qualify for pre-school services under IDEA refer to SP 2160 and Special Education Website (See Reference (d), BOE Policy 2160 and (h) Special Education website.)
- For information regarding the DOE's pre-kindergarten program, please refer to the DOE website (www.hawaiipublicschools.org)

<u>Registration</u>: Use registration forms provided by the elementary school. Individual school websites may also contain information about their Kindergarten programs.

<u>Transition/Orientation:</u> Elementary schools need to have a transition process in place to help families and staff ensure that the child's transition from home to pre-kindergarten (if applicable) or kindergarten is as smooth as possible. Whenever feasible, this transition process should include orientation for parents and new students. While planning for this process, schools must still meet the minimum required hours of "student time" per school year as required in Hawaii Revised Statutes 302A-251. This statute requires elementary schools to meet 915 hours of "student time: in

school year 2015-2016; 1080 hours in school years 2016 – 2017 and 2017-2018; and 1146 hours in 2018 – 2019. Schools should ensure that a) the orientation does not exceed five school days; b) parents/legal guardians are informed of the purpose of the orientation and the critical role they play in the education of their child; and c) parents/legal guardians are provided information about the orientation session's schedule and purpose no later than two weeks prior to the orientation date for their child.

<u>Complex Area Superintendent Responsibility:</u> The Complex Area Superintendent should approve any variation from the transition procedures stated in the section above, especially those related to the orientation schedule.

<u>Developmentally-Appropriate Teaching Strategies:</u> The pre-kindergarten and kindergarten program should be student-centered and provide developmentally appropriate teaching strategies and learning activities (see Reference (b), BOE Policy 2235).

<u>Assessment:</u> Assessment of young children is complex and must adhere to best practice and knowledge of young children. In addition, schools must have a clear purpose and plan for the collection and use of assessment information.

Assessments must a) benefit the children and adults who work with children; b) be used for the purposes for which they are designed; c) provide useful, valid and reliable data; and d) include the developmental domains of young children and multiple tools to gather data.

#### 6. SP Maintenance Responsibility

The Education Specialist for Early Childhood/Kindergarten in the Office of Curriculum, Instruction, and Student Support is responsible for maintenance, administration, and questions regarding this SP.

#### 7. References, Resources, and Forms

The following resources may provide access to statutory, policy, and contractual authorities; and closely related SPs, procedures, and forms. Click anywhere below to access the linked page.

- (a) HRS Section 302A-1132
- (b) BOE Policy 2404, (BOE Policy Kindergarten)
- (c) BOE Policy 2235 (Developmentally-Appropriate Teaching)
- (d) BOE Policy 2160, Special Education and Related Services
- (e) Information on Preparing Children for Kindergarten
- (f) Information on Kindergarten Prep
- (g) Special Education website for information regarding pre-kindergarten services
  - for children who qualify for pre-school services under IDEA

#### **Forms**

None

## **Policy 500-26 New Student Orientation**

#### **POLICY 500-26**

#### **NEW STUDENT ORIENTATION**

Secondary schools may establish a one-day orientation program on the first school instructional day which is attended exclusively by students in the incoming grade provided that:

- 1. The decision is approved by the school community council;
- 2. All staff report for a full day of work; and
- 3. All grade levels report for a full day of instruction on the succeeding day.

Orientation programs provided under this policy shall constitute a waiver to the student hours required pursuant to section 302A-251, Hawaii Revised Statutes.

Rationale: The transition to secondary school may be difficult and may cause stress and anxiety for both parents and students. School data indicate that students in the incoming grade level experience the most difficulty in school adjustment. A one-day orientation program on the first school instructional day attended exclusively by students in the incoming grade may be beneficial to the entire school community.

[Approved: 12/01/2015 (as Board Policy 500.26); amended: 06/21/2016 (renumbered as Board Policy 500-26)]

Former policy 4165 history: approved: 06/1997; amended: 11/1998

## School Community Council Process and Procedures for Requesting Waivers from Policies, Rules, or Procedures

Board Approved 7/23/2020



#### STATE OF HAWAII **BOARD OF EDUCATION**

### SCHOOL COMMUNITY COUNCIL PROCESS AND PROCEDURES FOR REQUESTING WAIVERS FROM POLICIES, RULES, OR PROCEDURES

#### 1. Introduction

This document describes the process and procedures for School Community Councils (an "SCC" or "SCCs") to request waivers from policies, rules, or procedures, pursuant to Section 302A-1126, Hawaii Revised Statutes. 1 The Board of Education (the "Board") established these process and procedures with the understanding that SCCs provide "a means whereby parents, students, and community members have an increased voice in the affairs of the school" and "direction, coordination, and communication to improve teaching and learning, resulting in greater student achievement." <sup>2</sup> The waiver process is "designed to enhance flexibility in order to facilitate school improvement," and waivers should "improve student learning and increase student achievement."3

The Department of Education (the "Department") is responsible for administering these process and procedures, and the Department shall develop and maintain any forms and guidance necessary to implementation.

This document contains the following sections:

Section I. Introduction

Section II. Types of Waivers

Section III. Roles and Responsibilities

Section IV. Waiver Process

Section V. Procedures to Request a Waiver to CBA Provisions

Section VI. Procedures to Request a Waiver from Statute or Board Policy

 $<sup>^{1}</sup>$  Section 302A-1126, Hawaii Revised Statutes, states, "Any state agency that may be required to act under state law on a matter affecting an individual school or its school community, shall waive otherwise applicable policies, rules, or procedures when requested to do so by a school community council unless the agency, within thirty days, can justify a denial to the appropriate authority. The board shall adopt procedures necessary to process waivers initiated by a school community council. Any general waiver of policy, rule, or procedures granted by the board to a specific school or schools may be extended by the board to apply to other schools under comparable circumstances. This section shall apply to collective bargaining agreements as provided for in all relevant collective bargaining agreements negotiated pursuant to chapter 89."

<sup>&</sup>lt;sup>2</sup> Excerpts are from the rationale of Board Policy 500-19, entitled "School Community Councils," available here: http://boe.hawaii.gov/policies/Board%20Policies/School%20Community%20Councils.pdf.

<sup>&</sup>lt;sup>3</sup> Excerpts are from Board Policy 500-20, entitled "School Community Council Waivers," available here: [insert when available].

Section VII. Procedures to Request a Waiver from Department Regulations

Section VIII. Procedures to Request a Waiver from Other State Agency Policies or Regulations

Section IX. Disagreements, Dispute Resolution, and Appeals

#### II. Types of Waivers

This document defines the types of waivers as follows:

- Waiver from Statute. A waiver granted by the Board to an individual school from specific statutory provisions as allowed by law.
- <u>Waiver from Board Policy</u>. A waiver granted by the Board to an individual school from specific administrative rules, policies, or procedures under the Board's jurisdiction.
- Waiver to Collective Bargaining Agreement ("CBA") Provisions. A waiver from certain CBA provisions agreed to and granted by the Board (as the employer) and the exclusive representative of the employees covered by the applicable CBA to an individual school.
- Waiver from Department Regulations. A waiver granted by the Superintendent to an individual school from specific, system-wide internal policies, procedures, or regulations under the Department's sole jurisdiction.<sup>4</sup>
- Waiver from Other State Agency Policies or Regulations. A waiver granted by a state agency other than the Board or Department from rules, policies, procedures, or other regulations under the jurisdiction of that agency.

<u>General Waivers</u>. In addition to the above waivers applicable to individual schools, the Board may grant General Waivers. A General Waiver is a waiver granted by the Board to all schools under the same circumstances from specific administrative rules, policies, or procedures under its jurisdiction or specific statutory provisions as allowed by law.<sup>5</sup>

Only the Superintendent may request a General Waiver from the Board. The Board only grants General Waivers for one school year. Before the Board considers extending any General Waiver beyond one school year, it must consider whether permanent changes to administrative rules, policies, procedures, or statute is a more appropriate approach.

#### III. Roles and Responsibilities

Multiple people and entities are involved in requesting and approving waivers. The roles and responsibilities of the parties involved are as follows:

• <u>SCC</u>. The SCC is responsible for determining whether a waiver from policies, rules, or procedures is necessary and, if so, submitting a request in accordance with this document.

<sup>4</sup> This document does not cover school-level or complex-area-level policies and procedures. SCCs should work with their respective principals and CASs if they determine any exemptions from such policies and procedures are necessary. Decisions by principals and CASs may be subject to appeal.

<sup>&</sup>lt;sup>5</sup> The Board does not grant general waivers to CBA provisions. The Board, Department, and exclusive representative should formalize any generally applicable changes to CBA provisions through appropriate written agreements, not this waiver process.

- <u>Principal</u>. The principal is responsible for providing advice and technical assistance to the SCC with regard to waiver requests and ensuring waiver requests are in the best interest of the school's students in accordance with the Academic and Financial Plan.
- <u>Complex Area Superintendent ("CAS" or "CASs")</u>. The CAS is responsible for ensuring the waiver request aligns with the school's Academic and Financial Plan, providing recommendations to the SCC and principal, and resolving disagreements between an SCC and its principal with regard to waiver requests.
- <u>State Office</u>. The state-level office responsible for coordinating and assisting with SCC waiver requests and distributing forms, guidance, and other information related to the waiver request process and procedures to SCCs, principals, and CASs. The State Office serves as a liaison between SCCs and their principals and decision-makers.
- <u>Superintendent</u>. The Superintendent is responsible for designating the State Office and setting the annual waiver process timeline based on the Board Chairperson's deadline. The Superintendent has final decision-making authority over requests for Waivers from Department Regulations.
- Board Waiver Review Representatives. The Board Waiver Review Representatives are responsible for reviewing all waiver requests to determine whether they require Board approval, and if so, the Board Waiver Review Representatives make a recommendation to the Board. The Board Waiver Review Representatives act as the Board's representatives on the SCC Exception Review Committee. The Board Waiver Review Representatives can either be two Department employees or one Board member and one Department employee.<sup>6</sup>
- <u>Hawaii State Teachers Association ("HSTA") Waiver Review Representatives</u>. The HSTA Waiver Review Representatives are responsible for reviewing all waiver requests to determine whether they affect the Bargaining Unit 5 CBA and require waivers from any of its provisions.
- <u>SCC Exception Review Committee</u>. The SCC Exception Review Committee (comprised of the Board Waiver Review Representatives and the HSTA Waiver Review Representatives) is responsible for reviewing all waiver requests in accordance with the procedures in Sections V through VIII.
- Board. The Board is responsible for establishing the SCC process and procedures for requesting
  waivers, through this document, and approving any periodic changes. The Board appoints the
  Board Waiver Review Representatives. The Board has final decision-making authority over
  requests for Waivers from Statute, Waivers from Board Policy, and Waivers to CBA Provisions
  (as the employer only).
- Others. Other state agencies are responsible for decision-making on requests for Waivers from
  Other State Agency Policies or Regulations. Exclusive representatives of bargaining units other
  than Bargaining Unit 5 are responsible for decision-making on requests for Waivers from CBA
  Provisions, as applicable.

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<sup>&</sup>lt;sup>6</sup> To avoid complications with Sunshine Law, this document contemplates only up to one Board member serving as a Board Waiver Review Representative. Additional procedures, including the incorporation of a permitted interaction group, are necessary if two Board members serve as the Board Waiver Review Representative.

#### IV. Waiver Process

<u>Main steps</u>. The steps below outline the general process for all waiver requests. Procedures that are specific to each type of waiver request are contained in Sections V through VIII. The main steps of the process are:

- Determine need. After approval of a school's Academic and Financial Plan, the SCC determines, in consultation with the school's principal, whether it needs to request a waiver to implement the plan.
- 2. <u>Complete application form</u>. After an SCC determines it needs a waiver, it completes an application form provided by the State Office.
- Submit to principal. The SCC submits the completed application form to the principal. The
  principal conducts a technical review of the application to ensure the SCC provides all the
  required information completely and accurately and, if necessary, assists the SCC in completing
  the form correctly.
- 4. Submit to CAS. The principal submits the application to the CAS. The CAS reviews the application to ensure it aligns with the school's Academic and Financial Plan and identifies all the applicable, specific provisions from statute, policy, rules, procedures, regulations, and/or CBAs. The CAS may offer recommended changes or considerations to the SCC regarding its application and waiver request, which the SCC may accept or decline. The CAS may describe any concerns he or she has about the request on the application form, but the CAS does not have the authority to deny the request or prevent the application from moving to the next step.
- 5. Submit to State Office. The CAS submits the application to the State Office. The State Office prepares a cover memorandum for the application explaining key information about the waiver request. If key information is missing, the State Office may request it from the CAS, principal, and SCC, but the State Office does not have the authority to deny the request or prevent it from moving forward.
- 6. Submit to SCC Exception Review Committee. The State Office submits the request to SCC Exception Review Committee for review. The Board Waiver Review Representatives determine whether the request requires Board approval, and if so, the Board Waiver Review Representatives develop a recommendation for the Board. The HSTA Waiver Review Representatives determine whether the request affects the Bargaining Unit 5 CBA and requires waivers from any of its provisions. Any request requiring a waiver from Bargaining Unit 5 CBA provisions must go through the procedures to request a Waiver from CBA Provisions (see Section V). The HSTA Waiver Review Representatives do not have the authority to deny a request or prevent it from moving forward if the request does not affect the Bargaining Unit 5 CBA.
- Additional submissions. The State Office determines who to submit the request to next
  depending on the type of waiver requested, and the State Office submits the cover
  memorandum and application accordingly (see Sections V through VIII for specific procedures).
- 8. <u>Decision and notification</u>. The decision-maker and decision-making process depends on the type of waiver requested (see Sections V through VIII for specific procedures). Regardless of the

waiver type, the State Office is responsible for notifying the SCC, principal, and CAS of the decision.

The subject matter of a waiver request could require the SCC to request a waiver from provisions across statute, rules, policies, procedures, and/or CBAs, thus resulting in a request for more than one type of waiver. Under this circumstance, the State Office may need to run the request through multiple sets of procedures simultaneously and ensure all appropriate decision-makers receive the portions of the request over which they have jurisdiction.

<u>Application form</u>. The State Office maintains an application form for SCCs to use to request waivers. The application form must require an SCC to ensure that the waiver aligns with its Academic and Financial Plan and demonstrate, with specificity:

- 1. The provisions of statute, rules, policy, regulations, and/or a CBA from which the SCC is requesting a waiver;
- 2. The circumstances unique to the school justifying the waiver;
- 3. How the waiver will improve student learning and increase student achievement;
- 4. The school's plan to achieve full compliance with the statutory requirements after the waiver expires (for Waivers from Statute only);
- 5. Whether the principal and CAS concur with the request; and
- 6. Alternatives considered or implemented by the school prior to requesting the waiver.

<u>Timeline</u>. The Board Chairperson, on behalf of the Board, sets the annual deadline for waiver requests to come before the Board for decision-making. The Superintendent sets the timeline and any other internal deadlines necessary to meet the Board's deadline. The timeline should include and account for the dispute resolution and appeals process described in Section IX. The State Office communicates the timeline, deadlines, process, procedures, and forms to all SCCs, principals, and CASs annually.

### V. Procedures to Request a Waiver to CBA Provisions

The Board has an executed memorandum of understanding with the Hawaii State Teachers Association ("HSTA") describing a process and mechanism for SCCs and schools to seek waivers to the Bargaining Unit 5 CBA.

The memorandum of understanding (hereafter referred to as "HSTA MOU") establishes the SCC Exception Review Committee comprised of two representatives appointed by HSTA and two representatives appointed by the Board. The Board Waiver Review Representatives act as the Board's representatives to SCC Exception Review Committee, and the HSTA Waiver Review Representatives act as HSTA's representatives to the SCC Exception Review Committee. The SCC Exception Review Committee establishes its own rules of operation (of which the State Office maintains a copy) and acts in accordance with the HSTA MOU.

The procedures below apply to requests for waivers from the HSTA CBA and align with the HSTA MOU:

1. The SCC determines whether it needs to request a Waiver to CBA Provisions (see Step 1 under Section IV).

- 2. Before the SCC can complete and submit an application form, the SCC needs agreement from the Bargaining Unit 5 members at the school on the waiver request. In accordance with the HSTA MOU, Bargaining Unit 5 members use a consensus decision-making process and reach consensus when all bargaining members in the school agree that "their points of view have been heard and understood and that they can live with the decision." If bargaining unit members have exhausted good faith efforts and did not reach consensus, they use the fallback decision-making process described in the HSTA MOU. The fallback decision-making process allows all active bargaining unit members at the school to vote by secret ballot. In order for the vote to be valid, two-thirds of all of the ballots cast must be affirmative.
- 3. If the Bargaining Unit 5 members at the school agree with the waiver request either through the consensus or fallback decision-making processes, the SCC completes the application form (see Step 2 under Section IV) and submits it to the principal.
- 4. The principal reviews the application (see Step 3 under Section IV) and submits it to the CAS.
- 5. The CAS reviews the application (see Step 4 under Section IV) and submits it to the State Office.
- 6. The State Office prepares a cover memorandum for the application (see Step 5 under Section IV) and submits both documents to the SCC Exception Review Committee.
- 7. The SCC Exception Review Committee reviews the request (see Step 6 under Section IV). If HSTA or its authorized representatives reject the request, the request is considered denied and the State Office prepares notifications accordingly (see Step 8 under Section IV). If HSTA or its authorized representatives agree to the request, the Board Waiver Review Representatives make a recommendation to the Board, as the employer, on whether to approve or deny the request. The State Office prepares the recommendation material for the Board.
- 8. The Board reviews the Board Waiver Review Representatives' recommendation and makes a final decision. The State Office prepares notifications of the decision accordingly (see Step 8 under Section IV), but it cannot finalize notifications of approval without first receiving HSTA's approval in writing.

If the HSTA MOU substantively changes, the aforementioned procedures in this section are invalid to the extent that the changes to the HSTA MOU conflict with the procedures. If the HSTA MOU expires without renewal, the aforementioned procedures in this section are invalid.

The Board does not have any other active, formal written agreements with the exclusive representatives of other bargaining units working at the school level describing a process or mechanism for SCCs and schools to request waivers to the respective CBAs. Any SCC or school wishing to seek any such waiver should inform the Superintendent and Board.<sup>7</sup>

#### VI. Procedures to Request a Waiver from Statute or Board Policy

The procedures below apply to requests for Waivers from Statute and Waivers from Board Policy:

<sup>&</sup>lt;sup>7</sup> As of the adoption of this document, the Board is seeking a written agreement with the Hawaii Government Employees Association to establish a formal process for requesting waivers from provisions in the Bargaining Units 2, 3, 6, 9, and 13 CBAs. When the parties reach an agreement, the Board will amend this document.

- The SCC determines whether it needs to request a Waiver from Statute or Board Policy (see Step 1 under Section IV).
- 2. The SCC completes the application form (see Step 2 under Section IV) and submits it to the principal.
- 3. The principal reviews the application (see Step 3 under Section IV) and submits it to the CAS.
- 4. The CAS reviews the application (see Step 4 under Section IV) and submits it to the State Office.
- 5. The State Office prepares a cover memorandum for the application (see Step 5 under Section IV) and submits both documents to the SCC Exception Review Committee.
- 6. The HSTA Waiver Review Representatives review the request to determine whether it affects the Bargaining Unit 5 CBA and requires waivers from any of its provisions (see Step 6 under Section IV), and if so, the request must simultaneously follow the procedures to request a Waiver from CBA Provisions (see Section V). The Board Waiver Review Representatives review the request and make a recommendation to the Board on whether to approve or deny the request. The State Office prepares the recommendation material for the Board.
- 7. The Board reviews the Board Waiver Review Representatives' recommendation and makes a final decision. The State Office prepares notifications of the decision accordingly (see Step 8 under Section IV).

#### VII. Procedures to Request a Waiver from Department Regulations

The procedures below apply to requests for Waivers from Department Regulations:

- 1. The SCC determines whether it needs to request a Waiver from Department Regulations (see Step 1 under Section IV).
- 2. The SCC completes the application form (see Step 2 under Section IV) and submits it to the principal.
- 3. The principal reviews the application (see Step 3 under Section IV) and submits it to the CAS.
- 4. The CAS reviews the application (see Step 4 under Section IV) and submits it to the State Office.
- 5. The State Office prepares a cover memorandum for the application (see Step 5 under Section IV) and submits both documents to the SCC Exception Review Committee and the Superintendent.
- 6. The HSTA Waiver Review Representatives review the request to determine whether it affects the Bargaining Unit 5 CBA and requires waivers from any of its provisions (see Step 6 under Section IV), and if so, the request must simultaneously follow the procedures to request a Waiver from CBA Provisions (see Section V). The Board Waiver Review Representatives review the request to determine whether it affects policies, rules, or procedure over which the Board has jurisdiction, and if so, the request must simultaneously follow the procedures to request a Waiver from Statute or Board Policy (see Section VI).
- 7. The Superintendent reviews the request and makes a final decision. The State Office prepares notifications of the decision accordingly (see Step 8 under Section IV).

#### VIII. Procedures to Request a Waiver from Other State Agency Policies or Regulations

The procedures below apply to requests for Waivers from Other State Agency Policies or Regulations:

- 1. The SCC determines whether it needs to request a Waiver from Other State Agency Policies or Regulations (see Step 1 under Section IV).
- 2. The SCC completes the application form (see Step 2 under Section IV) and submits it to the principal.
- 3. The principal reviews the application (see Step 3 under Section IV) and submits it to the CAS.
- 4. The CAS reviews the application (see Step 4 under Section IV) and submits it to the State Office.
- 5. The State Office prepares a cover memorandum for the application (see Step 5 under Section IV) and submits both documents to the SCC Exception Review Committee and the Superintendent.
- 6. The HSTA Waiver Review Representatives review the request to determine whether it affects the Bargaining Unit 5 CBA and requires waivers from any of its provisions (see Step 6 under Section IV), and if so, the request must simultaneously follow the procedures to request a Waiver from CBA Provisions (see Section V). The Board Waiver Review Representatives review the request to determine whether it affects policies, rules, or procedure over which the Board has jurisdiction, and if so, the request must simultaneously follow the procedures to request a Waiver from Statute or Board Policy (see Section VI).
- 7. The Superintendent reviews the request and determines the appropriate agency and individual to which to address the request. The State Office prepares a memorandum from the Superintendent to the agency detailing the waiver request for the Superintendent to send.
- 8. As provided by law, the agency must either grant or deny the waiver request within 30 calendar days. If the agency denies the waiver request, it must provide justification for the denial to the appropriate authority. The State Office prepares notifications of the decision accordingly (see Step 8 under Section IV).

#### IX. Disagreements, Dispute Resolution, and Appeals

While the Board encourages a school's SCC and principal to work together closely and come to consensus as often as possible, the Board acknowledges that disagreements may occur from time to time. State law allows a principal to "set aside" any decision by an SCC and allows the SCC to appeal any such decision by the principal. This document includes a dispute resolution process, which acts as a built-in appeals process for waiver requests. The following steps describe the dispute resolution process in the event the SCC and principal disagree.

 After the SCC submits the application to the principal and he or she reviews it (see Step 3 under Section IV), the principal may decide to stop the application from advancing to the next step of the process by notifying the SCC of his or her disagreement and decision unless the SCC objects to the decision. If the SCC objects to the principal's decision, the principal must indicate and describe the disagreement on the application form and submit it to the CAS for resolution.

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<sup>&</sup>lt;sup>8</sup> Section 302A-1124(g), Hawaii Revised Statutes, states, "The principal shall have the authority to set aside any decision made by the school community council if the principal determines it to be in the best interests of the school; provided that the principal notifies the school community council. If the school community council opposes a decision of the principal, an appeal shall first be brought to the complex area superintendent for resolution and, if necessary, to the superintendent and, finally, to the board of education."

- 2. If an application under review by the CAS (see Step 4 under Section IV) indicates a disagreement between the SCC and the principal regarding the waiver request, the CAS must attempt to resolve the disagreement. If the parties are unable to reach a mutual agreement, the CAS describes the failed dispute resolution on the application form and forwards it to the State Office for processing. The CAS does not have the authority to deny the request or prevent the application from moving to the next step.
- 3. If an application under review by the State Office (see Step 5 under Section IV) indicates a failed dispute resolution, the State Office prepares a cover memorandum for the application explaining key information about the waiver request and the disagreement between the SCC and the principal, also noting any concerns or comments from the CAS. The State Office submits the memorandum and application to the Superintendent for review.
- 4. The Superintendent reviews the memorandum and application and determines whether the requested waiver is in the best interest of the students at the school. The Superintendent issues his or her decision in writing, and the State Office provides the written decision to the SCC, principal, and CAS. The Superintendent's decision on a request for a Waiver from Department Regulations is final. The SCC may appeal the Superintendent's decision on a request for any other type of waiver by submitting an appeal to the State Office.
- 5. If an SCC appeals the Superintendent's decision to deny a waiver request (except for a denial of a request for a Waiver from Department Regulations), the State Office provides the appeal, the Superintendent's written decision, cover memorandum, and application to the Board Waiver Review Representatives (described in Section III). The Board Waiver Review Representatives review the documents and make a recommendation to the appropriate decision-making authority (as described in Sections V through VIII).

## **Guidelines for Community Meeting Facilitators**

### How to increase clarity at information sharing meetings

- Present information in multiple formats to increase retention and to address different communication styles and language diversity.
- Allow time for people to ask questions and/or express ideas in both small and large groups.
- Ask people for written and/or verbal feedback about what was clear about your messages and what questions they have that are still unanswered, or issues/solutions they have that they feel were not recorded.

### **Break-Out Model**

You have an important job as a break-out group facilitator. In your group you will:

- Help the school gather important input from parents and communitymembers
- Help group members feel comfortable sharing their ideas.
- Keep the group focused on the task at hand.
- Ensure that records accurately transcribe people's comments.
- Ensure that recorders accurately transcribe people's comments.
- Here is what you should do when you are in your group:
- Introduce yourself and your recorder. Explain your role in accurately gathering input and making sure everyone has a chance to speak.
- Ask participants to introduce themselves. Go around the group asking each participant to introduce himself and give his children's grade level.
- Pass out handouts. Review the established ground rules quickly
- Consider using the "issues bin" process. Hold up the cards/post-its that list issues identified by parents and other stakeholders. Explain that some people may have issues or concerns that will not be covered in our conversation. Point to the Issues Bin and say that to make sure these issues are addressed, we will add them to the Issues Bin to be dealt with another time. Participants should write their issues, and possibly their name and children's names and their phone number on the card. Explain that because time is short, you might ask a participant to put his comment in the Issues Bin rather than spend too much time on it in the group. Tell participants this will help us stay focused on our task of getting ideas to make our school a better school for our children.
- Discuss each question. To begin, read the question and ask if anyone would like to make a comment. Facilitate the conversation keeping these things in mind.
- Try to keep track of who is NOT talking so you can return to that person and ask if he
  has something to add.
- When a person makes a comment, try to repeat it for your recorder. Make sure the recorder is keeping up. Ask participants whether what the recorder has written is correct.
- If more than one person makes the same comment, ask the recorder to make note of how many people agree.
- If someone is talking more than others, remind him of the ground rules and your job of
  making sure everyone has a chance to talk. You might say, "What you are talking
  about is very important but remember that everyone needs a turn to speak and our
  time is short. Did the recorder get the main idea of your comment down before we
  move on to someone else?"

- If there are issues that one or more person keeps bringing up use the Issues Bin cards.
   Remind participants that these issues will be dealt with but this just isn't the right time or place.
- Try to avoid debates! Some participants might feel they have to defend their positions or ideas. Or, some might just start complaining or telling others their ideas won't work. If this happens, remind participants of the ground rules again. No interrupting or put downs. Also, remind participants that we are only gathering input now and not evaluating them. You might say, "Please remember that we want everyone to feel comfortable sharing ideas. One of our Ground Rules is no put downs. Tonight, every idea is possible. You don't have to defend your ideas. Let's just get as many ideas as we can down on paper. When we write the Action Plan we'll look at these ideas more carefully."
- Select the most notable comments. With about 10 minutes left, ask participants to look at each question and select the comments that your group should share with the larger group.
- Share your groups' comments. Each facilitator in turn will share out the comments that the group decided were most notable. Keep your sharing to about two minutes.
- Thank everyone and clean up. After the principal has made closing remarks, thank
  the remaining participants in your group for coming and for sharing their ideas. If
  necessary, remind some participants to add their comments to the Issues Bin.
  Collect the chart paper, markers, leftover cards, etc. and take them to a central
  location. Be sure your name and recorder's name are on the chart paper in case
  there are any questions when the comments are tallied.

## **Effective Meetings**

Planning and running effective meetings are key to the success of any organization. The SCC chairperson should understand the items on the agenda and follow effective meeting procedures . Here are some guidelines for planning and running effective meetings:

**Notify in advance.** The meeting and agenda should be announced and advertised in advance at least 6 days in advance, but earlier is better. Members should know the time, date, location, and agenda of the meeting.

**Plan the agenda.** An agenda serves as a guide for the chairperson and SCC and must list all items that the SCC intends to consider at the meeting. The purpose of posting the agenda is to inform the public of the matters the SCC intends to consider so that the school community can decide whether to provide input at the meeting on a specific agenda item. It also gives SCC members a chance to organize their thoughts and plan for discussions. The agenda should be discussed and decided upon by the SCC Chair with input from SCC members about 2 weeks before the meeting so it can be posted at least 6 days before. See Section 4 for a sample agenda. When preparing an agenda, consider:

- Determining meeting outcomes and priorities
- Writing an outline of items to be addressed during the meeting in order to meet the desired outcomes.
- Listing items in the order in which they will be addressed.
- Determining what method will be used for each item (large group discussion, brainstorming, work groups, etc.), and who will be responsible for that portion.
- Informing guest speakers or outside instructors well in advance with written instructions.
- Planning for how much time you will have. Meeting times will vary greatly. Planyour agenda so that everything can be handled within the time allowed.
- Reviewing the minutes of the last meeting. Note any unfinished business.
- Including committees or members who are to make reports. Make sure the individuals who are responsible for making the reports attend the meeting.
- The SCC secretary reviewing all the correspondence that has been received since the last meeting.
- Including time for new business from the SCC members for general discussion at the end.

Plan for the people who will be involved. Consider who will be attending the meeting and what questions or needs for understanding they may have. For example, not all SCC members are familiar with the Academic and Financial Plan. Plan how you will ensure everyone present may have a basic understanding of the items on the agenda. This helps to prepare and motivate all attendees to participate. Knowing your audience will help you to plan activities and discussion strategies to help achieve your desired outcomes.

**Schedule the meeting in an appropriate setting.** The location of the meeting should be conducive for the purpose of the meeting. There should be an adequate number of chairs, placed correctly according to the size of the group and the function of the meeting. Temperature, lighting, and noise should all be taken into consideration.

**Follow your plan.** Meetings should start on time and follow the agenda that was prepared before the meeting. The chairperson should work through the agenda, in order, being careful to stick to time limits and avoid getting off track. However, the chairperson should be flexible enough to adjust the plan if necessary.

Chairperson facilitates discussions. The chairperson should promote group facilitation, dialogue, problem solving and building consensus. The chairperson should not dominate the discussions or allow another person in the group to do so. The chairperson should get all the opinions, both pro and con, out into the open and work towards consensus. Parliamentary Procedure, a system of rules used to conduct a fair and efficient meeting, can be used to focus discussion of an issue and move towards action on agenda items. See <a href="Section 6">Section 6</a> for an Overview of Parliamentary Procedure.

**Delegate detailed work to sub-committees.** In order to follow the agenda and not spend too much time on any item, schedule sub-committees or separate work sessions to address something in greater detail.

**Review decisions made.** Restate outcomes of each agenda item in terms of who is expected to complete what task, by what date. This helps to verify assigned tasks.

**Evaluate the meeting.** Collect feedback about the meeting's effectiveness by reviewing the desired outcomes and evaluate what was accomplished. Use this information to improve the next meeting.

**Follow-up.** Review the minutes of the meeting with the secretary and send a copy of the minutes to all SCC members and post them on the Community Engagement Webpage. Follow-up with those with action items to ensure that they are getting the job done. Thank speakers, presenters and people who contributed refreshments.

**Rubric Guidelines for Effective Meetings** 

CRITERIA	4 EXCEEDS STANDARDS	3 MEETS STANDARDS	2 PARTIALLY MEETS STANDARDS	1 DOES NOT MEET
Planning Preparation (Before meeting)	<ul> <li>Develops a "do-able"/realistic agenda in a timely manner. Notifies people who will be responsible for different parts of the agenda.</li> <li>Lists desired outcomes, people responsible for different parts of agenda, and writes them on chart paper or printed agenda.</li> <li>Understands the agenda and business to be discussed.</li> <li>Distributes agenda and publicizes meeting in advance.</li> <li>Makes arrangements for facilities and any equipment and supplies in advance.</li> <li>Notifies all participants one week prior to, and reminds them on that day.</li> <li>Reconfirms all arrangements two days prior to meeting.</li> </ul>	<ul> <li>Develops and publicizes agenda in a timely manner.</li> <li>Lists desired outcomes or purposes of meeting, people responsible for different parts of agenda on printed agenda.</li> <li>Distributes agenda and publicizes meeting in advance.</li> <li>Makes arrangements for facilities and any equipment and supplies.</li> <li>Notifies all participants prior to the meeting.</li> <li>Reconfirms all arrangements prior to meeting.</li> </ul>	<ul> <li>Has agenda, but doesn't publicize it.</li> <li>Has printed agenda distributed at the meeting.</li> <li>Sets up room in advance, but sometimes inappropriately for the purpose of the meeting.</li> <li>Notifies some participants.</li> <li>Reconfirms all arrangements sometimes.</li> </ul>	<ul> <li>Has no agenda.</li> <li>Does not arrange for set-up of room nor has any idea of how it should be set up.</li> <li>Gives no notification of meeting.</li> <li>Does not confirm arrangement s.</li> </ul>
Execution (Conducting Meeting)	<ul> <li>Posts the agenda and desired outcomes where everyone can see them.</li> <li>Reviews agenda and desired outcomes with everyone at the beginning of the meeting and follows the agenda, including new business items at the appropriate time.</li> <li>Projects confidence and knowledge of the agenda and procedure to be used.</li> <li>Maintains good eye contact and is aware of who wishes to speak, who has spoken often, calling on those who have not spoken yet.</li> <li>Involves all participants who understand their responsibilities.</li> <li>Consistently follows parliamentary procedure and/or the Interaction Method, knowing the appropriate time to use each one.</li> <li>Uses different strategies appropriately during the meeting to meet desired outcomes.</li> <li>Keeps discussion focused on the business at hand.</li> <li>Speaks loudly and clearly. Uses positive and effective verbal and non-verbal communication.</li> <li>Ends on time with desired outcomes being met.</li> <li>Accurately records group memory and/or minutes.</li> </ul>	<ul> <li>Reviews the agenda and desired outcomes at the beginning of the meeting.</li> <li>Follows the agenda.</li> <li>Maintains good eye contact and is aware of who wishes to speak.</li> <li>Involves most participants who understand their responsibilities.</li> <li>Generally follows parliamentary procedure and/or the Interaction Method.</li> <li>Uses different strategies during the meeting to meet desired outcomes.</li> <li>Keeps discussion flowing.</li> <li>Speaks loudly and clearly.</li> <li>Ends on time with desired outcomes being met.</li> <li>Accurately records group memory and/or minutes.</li> </ul>	<ul> <li>Follows the agenda.</li> <li>Tries to involve meeting participants.</li> <li>Has some difficulty keeping discussion focused on topic at hand.</li> <li>Speaks adequately most of the time, but voice tends to be "soft."</li> <li>Ends late with desired outcomes partially being met.</li> <li>Adequately records group memory and/or minutes with assistance.</li> </ul>	Follows the agenda most of the time.     Maintains some eye contact and is often unaware of who wishes to speak.     Calls on same people when others who have not spoken wish to speak.     Has difficulty keeping the discussion focused or flowing.     Speaks softly and mumbles. Voice does not project.     Ends late with many desired outcomes not being met.     Records group memory and/or minutes minimally with much assistance.

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Follow- through (After meeting)	<ul> <li>Accurately transcribes group memory and/or minutes in appropriate format within one week and distributes to participants for review.</li> <li>Follows through on all business agreed upon promptly.</li> </ul>	<ul> <li>Accurately transcribes group memory and/or minutes in appropriate format and distributes to participants for review.</li> <li>Follows through on all business agreed upon before the next meeting.</li> </ul>	<ul> <li>Transcribes group memory and/or minutes somewhat accurately, and distributes to participants for review.</li> <li>Follows through on some of the business agreed upon.</li> </ul>	Partially and/or inaccurately transcribes group memory and/or minutes.     Does not follow
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Meeting Chair and Recorder are not expected to meet all the rubric statements to achieve "exceeds standards."

### **Parliamentary Procedure**

Parliamentary procedure is a method of conducting a meeting in an orderly and fair fashion. The rules protect everyone's right to be heard and allow decisions to be made without confusion. The most popular form of parliamentary procedure used in the United States is Robert's Rules of Order. Some principles to remember are:

- All members are equal; there is courtesy and justice for all.
- A quorum must be present for the group to act.
- Only one issue is addressed at a time.
- Discussion is not in order unless there is a pending question (a motion must be made and seconded to open an issue for discussion).
- No person may speak until recognized by the Chair.
- Only one member has the floor (right to speak) at any one time.
- A majority vote decides.
- There is respect for the rights of the minority.
- Members have the right to know at all times what the immediately pending question is, and to have it restated before a vote is taken.
- A two-thirds vote is necessary if a member's fundamental rights are being reduced or taken away.
- Silence is regarded as consent.

Use this table as a reference to basic parliamentary procedures.

Procedure	What you say	Meaning	Does it need a second	Can it be amended	ls it debatable	What vote is needed to pass
Main Motion	"I move that"	We should do this.	Yes	Yes	Yes	50% + 1 (majority)
Amendment	"I move to amend the motion by"	I have an idea to make this motion better.	Yes	Yes	Yes	50% + 1 (majority)
Close Debate	"I move the question"	I think that we should vote.	Yes	No	No	2/3
Unanimously Close Debate	"I call the question"	Let's vote – we've all had enough discussion.	No	No	No	100% (consensus)
Correction	"Point of information"	There's something we should all know about.	No	No	No	No Vote
Complaint	"I raise a point of personal privilege."	We need to resolve the following problem.	No	No	No	No Vote
Confusion	"Point of clarification…"	l'm confusedexplain this situation more clearly.	No	No	No	No Vote

Procedure	What you say	Meaning	Does it need a second	Can it be amended	ls it debatable	What vote is needed to pass
Rules Suspension	"I move to suspend the rule(s) in order to"	To make things easier, let's forget about the rules for a moment.	Yes	No	No	2/3
Table	"I move to table this motion until"	We need more time to think about this.	Yes	No	No	50% + 1 (majority)
Remove from the Table	"I move to take up from the table"	Let's talk about this again.	Yes	No	No	50% + 1 (majority)
Refer to a Committee	"I move to refer this issue to a committee."	This needs some detailed study outside of this group.	Yes	Yes	Yes	50% + 1 (majority)
Order	"I raise a point of order."	We need to follow process and procedure.	No	No	No	No Vote

## **Ten Steps in a Main Motion**

This is an option for a more formal group meeting

The SCC chairperson should determine when each of the options of conducting a meeting would be most appropriate for the desired outcomes of the meeting.

#### THE MEMBER

 Rises (not necessary in a small, less formal meeting) and addresses the chairperson. (he/she must obtain the floor)

"Mr /Madam Chair "

2. Awaits recognition (he/she must be recognized by the Chair as having exclusive right to be heard).

"The Chair recognizes...."

3. Makes the motion (and resumes the seat).

"I move that...."

#### ANOTHER MEMBER

4. Seconds the motion (Until seconded, the Chair will not state the motion. The person seconding the motion does not need to be recognized by the Chair.)

"I second the motion."

### **THE CHAIR**

5. States the motion (Until the Chair states the motion/question, the motion is not on the floor).

"It is moved and seconded that (states the motion)

6. Asks, "Is there any discussion?"

"Is there any discussion?"

#### **MEMBERS**

- 7. Members debate the motion (unless not debatable). Order in which people get recognized to speak.
  - a. Member who made the motion.
  - b. Member who has not yet spoken a first time.
  - c. If possible, alternate between those for and against.

#### THE CHAIR

8. Asks, "Are you ready for the question?" (Debate is over and it's time to vote.)

"Are you ready for the question?"

9. Puts question to a vote/takes the vote (Voice vote)

"The question is on (states the motion)."
"Those in favor of the motion, say aye."
"Those opposed. say no."

10. Announces result of vote.

"The ayes have it, and the motion is adopted/carried/passed."
"The noes have it and the motion is lost."

## **Voting**

#### Methods of Voting

#### 1. Voice vote: "aye" or "no"

A vote by voice is the regular method of voting on any question that does not require more than a majority vote for its adoption.

#### **2.** Show of hands

As an alternative to the voice vote or as a way to verify an inconclusive result, members show their vote by raising their hand. A vote by show of hands should be limited to very small meetings.

#### 3. Roll call

A roll call vote has the effect of placing on record how each member votes. The vice-chairperson conducts the roll call vote.

#### **4.** Ballot

Voting by ballot is used when secrecy of the member's votes is desired. Voting by ballot is sometimes required in certain cases by the bylaws. Any vote relating to charges or proposed charges against a member or an officer should always be by ballot.

#### **5**. General consent

General consent used when business is routine. "If there is no objection, the minutes stand approved as read/circulated."

#### Kinds of Votes

- **1. Majority** more than half of the votes cast, excluding blanks and abstentions, at a properly called meeting with a quorum.
- 2. 2/3 two-thirds of the votes cast, excluding blanks and abstentions, at a properly called meeting with a quorum. Cannot be a voice vote; must be by some visible means. The chair must be able to determine whether or not at least two-thirds actually voted for the motion.
- **3. Plurality** used only in elections if in accordance with the bylaws. One candidate gets more votes than any other, but not a majority of the votes cast.
- **4. Tie vote** equal number in affirmative and negative. In this case, the motion is lost. SCC bylaws may provide that in the event of a tie vote, the chairperson may cast a second vote to break the tie.

## **Decision Making Guidelines**

School Community Councils are required at every school. The Hawai`i State Department of Education has expanded the role of the SCC to include oversight of the Academic and Financial Plans, a recognition that all stakeholders (students, parents, community members, teachers, other staff and principals) must contribute to the success of the school.

School principals are the critical leaders at schools. They are responsible for establishing a vision for improving achievement for **all** students. Principals are ultimately accountable for achieving the goals of the school. Therefore, principals must ensure that the Academic and Financial Plans are focused on meeting the needs of **all** students.

Principals and School Community Council members should consider the following guidelines for decision-making:

- Focus decisions based upon the school's vision especially what is best for ALL students
- Seek involvement by the wider community rather than limiting discussions to the SCC.
   School Community meetings are designed to involve the larger community in discussing educational priorities.
- Take risks and learn from mistakes. Seek solutions outside what has "traditionally been..."
- Create a critical study process to support decisions with data and research. Become a
  "learning community." Network, learn from each other, seek information, allow for
  reflection, and don't feel decisions must be made to show progress. What is most
  important is a climate where everyone is allowed to learn.
- Create "issue task forces" to study and/or make recommendations.
- Guard against "group think." (A human phenomenon whereby members of a group go along with a group decision because of their desire to "please one another" or to be a "team player." It overrides their ability to choose alternative courses of action.)
- Collective Bargaining Decision Making Issues:
  - Only SCC decisions that impact collective bargaining agreements must follow the
    approval process identified in the Memorandum of Understanding in the respective
    union contracts. If the unit membership does not approve the contractual issue, then
    the SCC is informed by the unit SCC member that the issue has failed to pass and
    further discussion can take place to resolve the concerns or the issue may be deferred.
  - For all other SCC issues that do not impact collective bargaining agreements, unit
    membership may decide against the issue, but if the majority of the SCC role group
    members vote to approve the decision, it passes and ismoved forward.

## **Decision Making Defined**

**Voting:** In "majority rules," a simple majority of those eligible to vote is needed for making decisions.

**Compromise:** Compromise decisions can produce a decision that actually does not represent any member's view. A collection of viewpoints are put together in a manner where most preferences are included in the decision, but where some may have to give up a part of their ideas if someone else will also give up a part of theirs.

**Consensus:** Consensus decisions are made "for the good of the whole" and should be based upon the school's vision/mission. Aiming for consensus teaches the group to explore and pool the knowledge and experience of all its members. People learn to modify viewpoints based on logic, reasoning, and new information. The group reaches a conclusion which has blended the best ideas into a decision that everyone in the group supports.

## **Planning for Decision-Making:**

In order to ensure that stakeholders understand how they will participate, the SCC chairperson should:

- 1) Clarify the issue so that people will know what they are discussing and/or deciding upon.
- 2) Recommend a method for making the decision. If the goal is decision by consensus, there should be a "fallback" decision-making option defined by the bylaws. (BOE SCC Policy 2411)
  - Not all decisions are best made by consensus. Consideration must include the level of involvement desired by participants.
  - A disagreement regarding what decision-making option to use should be decided in favor of the option requiring greater involvement.

<u>Consensus Defined</u>: A consensus decision is an agreement that each member can live with and actively support. A group "arrives" at consensus through a series of small agreements. It is reached when each member can honestly say...

- a) "I believe that you understand my point of view and that I understand yours";
- b) "Whether or not I prefer this decision, I can support it because it was reached fairly and openly and it is probably the best solution for us at this time."

Options for Moving a Group Toward Consensus:

- Polling, using the "fist of five" technique can be used to get a sense of how far along the group is toward reaching a consensus.
- Consensus can sometimes be reached by asking both sides..."What would it take or
  what conditions might you add/change to make it okay for us to reach consensus?" or
  the facilitator could ask the minority, "Do you feel you understand what the majority is
  saying? (Have the person(s) paraphrase what they think the majority is saying. Ask the
  majority to validate what was said.) If the minority fully understands the majority point
  of view, the facilitator should then ask the majority the same question and to
  paraphrase the minority point of view.

If that is satisfactory, the facilitator then could say to the minority..."It appears that the various points of view are clearly understood by both sides. I know you may not prefer this decision, but could you support the decision because we have all had a fair and open discussion on the issue? Could you say that it is probably the best solution for us at this time?"

If the answer is no...go back to the strategy of asking "Then what would it take...etc." (The majority could also be asked to suggest ways to help the minority "win." They could say..."What if we...could you live with that?") If the two conditions of consensus have been achieved, ask once again if all sides can "live" with a decision. Emphasize that the discussion has been open/honest and clearly, each side understands the others' point of view.

When a decision appears to have at least (80%) support, no one person or a small group of persons should block the decision without coming up with an alternative or pointing the group in another direction. E.g. "We have at least (80%) support for this decision, can those who cannot support this decision suggest other alternatives or at least point the group in another direction?" Once a decision is made, everyone must be committed to its implementation. 100% support is expected. No one undermines or sabotages the decision.

When consensus can't be reached, it may be appropriate for the facilitator to determine which persons are directly involved in the implementation or impacted by the decision. The facilitator might say..."This issue doesn't appear to involve you in its implementation neither does it appear to impact you directly. Do you agree with that?" If the person agrees, then their objection is no longer a roadblock to reaching consensus. The facilitator need only obtain consensus from those impacted.

A key to consensus is to "help the other side win." When consensus appears to have been reached, it is important for the facilitator to declare..."It appears we have reached consensus. For the last time, is there anyone who cannot live with the decision?" (Record the decision in the minutes.

**Fallback from Consensus Decision Making**: A "fallback" decision-making option can be prearranged if it is felt that the group may not be able to reach consensus. (For educational reform decisions, a vote which garners the support of a large majority, e.g. 80% of participants, may be appropriate.) Once a decision is made, everyone commits to its implementation. 100% support is expected and no one should undermine or sabotage the decision.

- Issue: Presented to the group.
- <u>Agreement:</u> Based in the issue, the situation and the need for "buy-in," the group agrees on how the decision will be made prior to the discussion.
- <u>Discussion:</u> the issue is discussed. The group tries to reach consensus. If consensus cannot be reached, the facilitator may ask if the group ready to consider the fallback. If the group is not ready for the fallback, discussion continues.
- Decision: the group agrees through consensus that it is time to use thefallback.
- <u>Decision:</u> The decision is made using the agreed upon fallback.

## **Strategies for Building Consensus**

SCCs have an added responsibility of garnering the support of the school's community. Ultimately the council may make the final decision, but to truly involve the community, open school community meetings to share information, listen to concerns and to solicit the support of the school's community become an important function of a council.

- ◆ "How" these school community meetings are conducted will determine whether the council gets the participation from its community that is desired. The usual way is to have one person in the front of the room explain the proposal, followed by a question and answer period by the entire group. This method favors only the "brave and verbal."
- ◆ An effective way to conduct school community meetings is to present the proposal and then break up into small groups with facilitators who are given specific questions to focus the discussion. These groups should be made up of mixed role group members to obtain diversity of perspectives. After about 40 minutes of discussion in small groups, each small group reports to the large group the essence of their conversation. This sharing is an important part of this process because it begins to not only honor diverse opinions, but also may begin to confirm that people have similar concerns. These objectives would not be realized in the traditional handling of a public discussion.
- Several school community meetings may be needed if the issue is particularly controversial. Keeping a running record of concerns expressed and solutions offered will keep a "Johnny come lately" from rehashing a concern that may have already been resolved.

## **Tuckman's Team Development Model**

As the SCC Council begins to work as a team to support school improvement efforts, they may wish to review Tuckman's Team Development Model to gain a clear understanding of the stages of team development and the Action Steps to ensure a successful team.

Bruce Tuckman published his "Forming Storming Norming Performing" model in 1965. The theory remains a good explanation of team development and behavior.

The progression is:

1) forming 2) storming 3) norming 4) performing

### Features of each phase:

#### Forming

- High dependence on leader for guidance and direction
- · Little agreement on team aims other than those received from the leader
- Individual roles and responsibilities are unclear
- Leader must be prepared to answer lots of questions about the team's purpose, objectives, and external relationships
- Processes are often ignored. Members test tolerance of system and leader.
- Leader directs.

#### Storming

- Decisions don't come easily within group
- Team members vie for positions as they attempt to establish themselves in relation to other team members and the leader, who might receive challenges from team members
- Clarity of purpose increases but plenty of uncertainties persist.
- Cliques and factions form and there may be power struggles.
- The team needs to be focused on its goals to avoid becoming distracted by relationships and emotional issues.
- Compromises may be required to enable progress.
- Leader coaches.

#### Norming

- Agreement and consensus is largely formed among SCC members, who respond well to facilitation by leader.
- · Roles and responsibilities are clear and accepted.
- Big decisions are made by group agreement. Smaller decisions may be delegated to individuals or small teams within group.
- Commitment and unity is strong.
- The team may engage in fun and social activities.
- The team discusses and develops its processes and working style.
- There is general respect for the leader and some of leadership is more shared by the team.
- Leader facilitates and enables.

### Performing

- The team is more strategically aware; the team knows clearly why it is doing what it is doing.
- There is a focus on over-achieving goals, and the team makes most of the decisions against criteria agreed with the leader.
- The team has a high degree of autonomy.
- Disagreements occur but now they are resolved within the team positively and necessary changes to processes and structure are made by the team.
- The team is able to work towards achieving the goal, and also to attend to relationship, style and process issues along the way.
- Team members look after each other.
- The team requires delegated tasks and projects from the leader.
- The team does not need to be instructed or assisted.
- Team members might ask for assistance from the leader with personal and interpersonal development.
- · Leader delegates and oversees.

#### Tuckman's Team Development Model

- Achieve effective and satisfying results
- Members find solutions to problems using appropriate controls

### **TASKS**

### **PERFORMING**

- Members work collaboratively
- Members care about each other
- Members agree about roles and processes for problem solving
- The group establishes a unique identity
- Members are interdependent

### **NORMING**

- Identifying power and control issues
- Gaining skills in communication
  - Identifying resources
- Decisions are made through negotiation and consensus building
- Expressing differences of ideas, feeling and opinions
- Establish base level expectations
- □ Identify similarities □ Reacting to
- □ Agreeing on leadership common goals □ Members
  - Members independent or counterdependent

### **FORMING**

**BEHAVIORS** 

- Making contact and bonding
- Developing trust
- Members dependent

- Each step builds on the previous one.
  Each step prepares for the performing stage.
  Skipping any step effect performing negatively.
  With every new challenge the process repeats.

Stage 1: "Forming"	Stage 2: "Storming "	Stage 3: "Norming"	Stage 4: "Performing
<ul> <li>Individuals are not clear on what they're supposed to do.</li> <li>The mission isn't owned by the group.</li> <li>Wondering where we're going.</li> <li>No trust yet.</li> <li>High learning.</li> <li>No group history; unfamiliar with group members.</li> <li>Norms of the team are not established.</li> <li>People check one another out.</li> <li>People are not committed to the team.</li> </ul>	<ul> <li>Roles and responsibilities are articulated.</li> <li>Agendas are displayed.</li> <li>Problem solving doesn't work well.</li> <li>People want to modify the team's mission.</li> <li>Trying new ideas.</li> <li>Splinter groups form.</li> <li>People set boundaries.</li> <li>Anxiety abounds.</li> <li>People push for position and power.</li> <li>Competition is high.</li> <li>Cliques drive the team.</li> <li>Little team spirit.</li> <li>Lots of personal attacks.</li> <li>Level of participation by members is at its highest (for some) and its lowest (for some).</li> </ul>	<ul> <li>Success occurs.</li> <li>Team has all the resources for doing the job.</li> <li>Appreciation and trust build.</li> <li>Purpose is well defined.</li> <li>Feedback is high, well- received, and objective.</li> <li>Team confidence is high.</li> <li>Leader reinforces team behavior.</li> <li>Members self-reinforce team norms.</li> <li>Hidden agendas become open.</li> <li>Team is creative.</li> <li>More individual motivation.</li> <li>Team gains commitment from all members on</li> </ul>	<ul> <li>Team members feel very motivated.</li> <li>Individuals defer to team needs.</li> <li>No surprises.</li> <li>Little waste. Very efficient team operations.</li> <li>Team members have objective outlook.</li> <li>Individuals take pleasure in the success of the team – big wins.</li> <li>"We" versus "I" orientation.</li> <li>High pride in the team.</li> <li>High openness and support.</li> <li>High empathy.</li> <li>High trust in everyone.</li> <li>Superior team performance.</li> <li>OK to risk confrontation.</li> </ul>

# **Action Steps for Team Development**

Action Steps: "Forming" to "Storming"	Action Steps: "Storming" to "Norming"	Action Steps: "Norming" to "Performing"
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	<ul> <li>Build trust by honoring commitments.</li> </ul>	